# VILLAGE OF BELLEVUE

# COMPREHENSIVE ANNUAL FINANCIAL REPORT



FOR THE FISCAL YEAR ENDED DECEMBER 31, 2020

### COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED

December 31, 2020

Prepared by: Finance Department

Karen M. Simons
Director of Finance/Clerk - Treasurer

DECEMBER 31, 2020

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### INTRODUCTORY SECTION



# Village of Bellevue A Great Place to Grow! 2828 Allouez Avenue Bellevue, WI 54311

June 21, 2021

Citizens of Bellevue Members of the Village Board Village of Bellevue, Wisconsin

The Comprehensive Annual Financial Report (CAFR) for the Village of Bellevue, Wisconsin, for the year ended December 31, 2020, is hereby submitted. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the management of the Village. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly the financial positions, results of operations and cash flows, where applicable, of the various funds of the Village. All disclosures necessary to enable the reader to gain an understanding of the Village's financial activities have been included.

This report consists of management's representations concerning the finances of the Village of Bellevue. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the Village of Bellevue has established a comprehensive internal control framework that is designed both to protect the government's assets from; loss, theft, or misuse and to compile sufficient reliable information for the preparation of the Village of Bellevue's financial statements in conformity with Generally Accepted Accounting Principles (GAAP). Because the cost of internal controls should not outweigh their benefits, the Village of Bellevue's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The Village of Bellevue's financial statements have been audited by CLA (CliftonLarsonAllen LLP), a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the Village of Bellevue for the fiscal year ended December 31, 2020, are free of material misstatement. The independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the Village of Bellevue's financial statements for the fiscal year ended December 31, 2020, are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditors' report and provides a narrative introduction, overview, and analysis of the basic financial statements. The information found in the MD&A can be valuable to any reader of the CAFR in gaining a better understanding of the financial position of the Village.

#### PROFILE OF THE GOVERNMENT

The Village government is under the administration of the Village Administrator who is appointed by the Board. The Village is governed by a five-member Board of Trustees, of which the Village President is a voting member. The Trustees are elected to two-year terms and the President's term is three years. The Director of Finance/Clerk-Treasurer is the department head directly responsible for the finances of the Village.

This report includes all the funds of the Village of Bellevue. The Village provides a full range of municipal services in accordance with State Statutes, village ordinances, and citizen's needs. This includes public safety, highway and streets, sanitation, culture-recreation, economic development, public improvements, planning and zoning, general administrative, water utility, sewer utility, and storm water utility.

The total number of full-time Village employees was 33 as of December 31, 2020. The Village contracts with Brown County for police services which includes 24-hour police protection. In addition, the Village has 2 directed enforcement officers who are assigned special projects with a focus on community-oriented policing. The Fire Department maintains a part-time membership of 34 persons with a full-time chief, 3 full-time battalion chiefs, 2 full-time fire officers, 4 full-time firefighters and a part-time executive assistant. Two fire stations, appropriately located, provide quick and easy access to any part of the Village. Rescue services are contracted with County Rescue and provided on a 24-hour basis with 911 emergency calling available.

The annual budget process serves as the Village's basis for financial planning and control. Departmental budgets are prepared on an annual basis by department heads and are submitted for examination in July of each year. The initial review of these budgets is conducted by the Village Administrator and Director of Finance/Clerk-Treasurer. After review of the department requests, the Village Administrator presents an introduction of the General Operating Budget to the Village Board at a meeting in September. The Board considers the proposed tax rate and sets dates for future Budget Work Session(s), usually held in October. A Public Hearing on the proposed budget is held prior to approval by the Village Board, which is held on the second Tuesday in November.

#### **General Information**

Bellevue was organized on July 10, 1856 as a Town and incorporated as a Village on November 5, 2002, as a result of a successful referendum. The Village's population increased 57% between the 1990 and 2000 Censuses and an additional 23.2% in the subsequent decade, bringing its 2010 Census population to 14,570. Residential, commercial and industrial growth has steadily continued given the Village's favorable location to Green Bay and the availability of land for future development.

#### VILLAGE'S ECONOMIC CONDITION AND OUTLOOK

#### Local Economy

The Village is ideally located in Northeastern Wisconsin, in an area called the Great Lakes Economic Region. This is an industrial area of highly skilled labor, centers of business and commerce and very profitable consumer markets. Bellevue is bordered on the north by the City of Green Bay, to the west is the Village of Allouez, to the south is the Town of Ledgeview, and to the east is the Town of Eaton. The Village is approximately 109 miles north of Milwaukee, 146 miles northeast of Madison, 199 miles north of Chicago, 285 miles east of Minneapolis/St. Paul, and 382 miles northwest of Indianapolis.

The economic condition of the Northeastern Wisconsin area remains strong as noted by the residential and commercial development within the Village over the last decade.

#### **Major Employers**

Although many Village residents commute to jobs throughout the Green Bay area, the Village itself also has several large employers, including those listed below:

Bellevue Employers (2020)	Employee Count	Rank	% of Total MSA Employment
Krueger International	1,100	1	0.78%
Pick N Save	325	2	0.23%
Wal-Mart	320	3	0.23%
Costco	247	4	0.18%
Menards	184	5	0.13%
Fleet Farm	181	6	0.13%
Aegis Group Inc/County Rescue	153	7	0.11%
Target	150	8	0.11%
Green Bay County Club	120	9	0.09%
Home Depot	97	10	0.07%

#### **Recent and Proposed Development**

The Village continues to work see growth and interest in both Tax Incremental Finance Districts. Tax Increment Finance District #1 was created in 2013 and is anchored by the Costco Wholesale store. Additional outlot development occurred and interest in the remaining land has been impacted by floodplain mapping issues. In 2021, the Village completed the construction of a certified levee that will lessen the cost to develop in the area and address the flood plain mapping concerns.

In addition, staff has continuously worked with the other major landowner on a project to develop the northern half of TID #1. Engineering and design is 95% completed for the infrastructure that will open up approximately 30 acres of new land for development and will be ready to be finished and put out for bid as soon as a developer and the owner agree on a sale and an agreement is negotiated with the Village.

In 2016, the Village created Tax Increment Finance District #2 and has seen the 1<sup>st</sup> phase project develop 64 units of multi-family (Nottingham Place), 42 single-family residential dwellings within Somerset Fields subdivision and 8 of the 15 proposed single-family condos within the Willow Creek Crossing development be constructed within 3 years.

In 2020, the Village amended the boundary of Tax Increment Finance District #2 for the Willow Glen Development consisting of 155 single-family lots and approximately 20 acres of commercial property located generally at the northeast corner of Huron Road (County Highway EA) and Willow Road. The first phase of the residential infrastructure component has been constructed and there have been over 25 single-family permits issued thus far.

Outside of the Tax Incremental Finance Districts, Bellevue saw construction commence on a 20-unit development near the Green Bay Country Club called the Club at Spring Lake, continued development within the Willow Grove subdivision and submittal of their third phase and the continued growth of the Bedford Heights subdivision with completion of their fourth phase. In addition, a 26-lot single-family development called Whispering Willow Seventh Addition completed construction of their infrastructure work in late 2020 with the first UDC permits being issued in 2021. The lot inventory in Bellevue including approved, under construction or build ready is at the highest it has been since the mid 2000's thanks to the efforts of the elected officials, staff and developers to encourage new growth in innovative ways.

The Village also has approved development of a 138-unit expansion to the Crystal Lake Apartment development off Bellevue Street (County Highway XX) along the East River and the Village Creek Estates, a 92-unit apartment development along Lime Kiln Road (County Highway V) near the municipal border with the City of Green Bay. Preliminary approval was given to the Bentayga apartment development consisting of 208 units located off Glenmore Road and Main Street adjacent to an approximately 60-acre area that was annexed from the Town of Ledgeview into Village of Bellevue in 2020.

In 2020, the Village permitted 60 new single-family homes, 16 units of two-family dwellings and 30 apartment units to add a total of 106 new residential dwelling units to the Village inventory. The Village saw significant investment in existing buildings either adding on to or renovating their current facilities.

#### **Future Outlook**

The Village of Bellevue's Comprehensive Plan has been updated to be consistent with the State of Wisconsin Smart Growth statute requirements. This document assists in identifying key areas and recommendations for future growth in the community. The Village Board, through the Comprehensive Plan, is committed to balanced growth to accommodate expansion of residential, commercial, and industrial development. Additionally, planned growth areas are sequenced to efficiently schedule road and utility improvements to maximize the increase in the tax base of the Village while minimizing the infrastructure investment.

The anticipated focus areas for the near future will continue to be in the GV/172 Interchange Area and Huron Road/Eaton Road Area for commercial growth and adjacent to Huron Road for future residential growth.

#### LONG-TERM FINANCIAL PLANNING AND MAJOR INITIATIVES

The Village has continued to make significant infrastructure improvements and developed robust preventive maintenance programs. The primary focus has been water main replacement and road reconstruction. These investments have reduced operating costs for all the enterprise funds and extended the life of existing roadways. The Village is a stable community with a low tax rate of 2.73 mils and an Aa2 Bond Rating. The Village has a Five-Year Capital Improvement program to plan for upgrades and replacement of public infrastructure and the management of the related costs. The budgetary philosophy of the Village historically has been one of maintaining a stable tax rate. The Village's tax rate remains the lowest of any Village or City in Brown County.

#### **Financial Policies**

The Village has adopted a number of formal financial policies related to general fund balance, capital budgets, and debt administration to provide guidance for financial management of the Village. In order to maintain sufficient cash reserves for working capital and emergency expenditures, the Village maintains a minimum spendable fund balance of 30% of actual current year general fund expenditures. Spendable fund balance (the total of the committed, assigned, and unassigned components of fund balance) in the general fund at year end was 34.3% of total general fund expenditures.

#### **AWARDS AND ACKNOWLEDGEMENTS**

#### **Awards**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Village of Bellevue for its comprehensive annual financial report for the fiscal year ended December 31, 2019. This was the eighth consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual report continues to conform to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The Village also participates in the GFOA's Distinguished Budget Presentation Award Program and received the award for the annual budget for the fiscal year beginning January 1, 2020. We believe the Village will obtain the award for the 2021 budget.

#### Acknowledgments

The preparation of this report on a timely basis could not have been accomplished without the efficient and dedicated services of the staff of the Finance Department as well as the assistance from our auditors. I would also like to thank the Village Board for their interest and support in planning and conducting the financial operations of the Village in a responsible, progressive manner.

Respectfully submitted,

Karen M. Simons

Director of Finance/Clerk-Treasurer

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### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Village of Bellevue Wisconsin

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

December 31, 2019

Christopher P. Morrill

Executive Director/CEO

# Village of Bellevue, Wisconsin 2020 Elected and Appointed Officials and Consultants

#### **Elected Officials**

Steve SoukupPresidentDave KasterTrusteeTom KatersTrusteeAdam GauthierTrusteeJohn SinklerTrustee

Ronald Metzler Munipal Judge

#### **Appointed Officials**

Diane Wessel Administrator

Karen Simons Director of Finance/Clerk-Treasurer

Mike Denor Assessor (Contracted)

#### **Certified Public Accountants**

CLA (CliftonLarsonAllen LLP), Green Bay, Wisconsin

#### **Bond Counsel**

Davis & Kuelthau Attorneys at Law, Milwaukee, Wisconsin

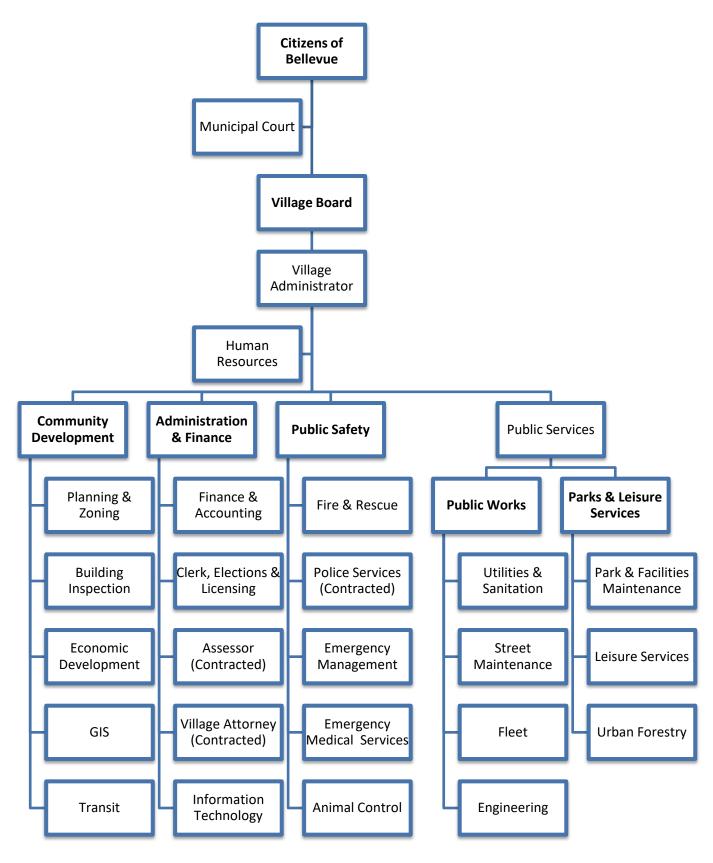
#### **Legal Counsel**

Christina Peterson, Green Bay, Wisconsin

#### **Financial Consultants**

Ehlers & Associates, Inc., Brookfield, Wisconsin

#### **ORGANIZATIONAL CHART**



### FINANCIAL SECTION



### Independent Auditors' Report

Village Board Village of Bellevue, Wisconsin

#### REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Bellevue, Wisconsin (the Village) as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

#### MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **AUDITORS' RESPONSIBILITY**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



#### **OPINIONS**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village as of December 31, 2020, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **OTHER MATTERS**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 12 through 20 and the schedules relating to pensions on page 68 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Prior-Year Comparative Information**

We have previously audited the Village's 2019 financial statements, and we expressed unmodified opinions on the respective financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information in our report dated July 25, 2020. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2019, is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements. The combining and individual nonmajor fund financial statements, the schedules and the other information, such as the introductory and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the Village of Bellevue, Wisconsin, as of and for the year ended December 31, 2019 (not presented herein), and have issued our report thereon dated July 25, 2020, which contained unmodified opinions on the respective financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information. The general fund budgetary comparison schedules for the year ended December 31, 2019 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2019 financial statements. The general fund budgetary comparison schedules have been subjected to the auditing procedures applied in the audit of the 2019 basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the general fund budgetary comparison schedules are fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended December 31, 2019.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated June 21, 2021, on our consideration of the Village's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Green Bay, Wisconsin June 21, 2021

### MANAGEMENT'S DISCUSSION AND ANALYSIS

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2020

As management of the Village of Bellevue, we offer readers of the Village's basic financial statements this narrative overview and analysis of the financial activities of the Village for the fiscal year ended December 31, 2020. The analysis should be read in conjunction with the transmittal letter pages 1 - 5 and the Village's financial statements that begin on page 21.

#### FINANCIAL HIGHLIGHTS

- The Village of Bellevue reported total net position as of December 31, 2020 of \$58,232,757. Of this amount, \$8,049,117 (unrestricted net position) may be used to meet the Village's ongoing obligations to citizens and creditors.
- The property tax rate per thousand dollars of assessed valuation decreased by \$0.31 to \$2.73 for the year ended December 31, 2020. The Village's total assessed valuation was \$1,536,576,700 or an increase of \$262,947,300 (20.65%) for 2020. The ratio of Assessment to Fair Market Value was 100.74% in 2020 and 89.16% in 2019.
- As of December 31, 2020, the Village's governmental funds reported combined ending fund balances of \$4,754,798. Approximately 39.6% of this total amount, \$1,883,149 is available for spending at the Village's discretion (unassigned fund balance).
- As of December 31, 2020, unassigned fund balance for the general fund was \$2,073,412, or approximately 34.3% of the 2020 general fund budgeted expenditures.

#### **OVERVIEW OF THE BASIC FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the Village's basic financial statements. The Village's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains supplemental information in addition to the basic financial statements themselves.

#### **Government-Wide Financial Statements**

The *government-wide financial statements* (see pages 21 - 23) are designed to provide readers with a broad overview of the Village of Bellevue's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the Village's assets, liabilities, deferred outflows of resources, and deferred inflows of resources. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Village of Bellevue is improving or deteriorating.

The *statement of activities* presents information showing how the Village's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods. (e.g., earned but unused vacation leave.)

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2020

Both of the government-wide financial statements distinguish functions of the Village that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the Village include general government, public safety, public works, culture and recreation, and conservation and development. The business-type activities of the Village include water, sewer, and stormwater management utilities.

#### **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Village of Bellevue, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the Village of Bellevue can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds (see pages 24 – 27) are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating the Village of Bellevue's near-term financing requirements.

It is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Village's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Village of Bellevue maintains 10 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures and changes in fund balances for the general fund and debt service fund, of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds in the form of *combining statements* elsewhere in this report.

The Village of Bellevue adopts an annual appropriated budget for all its governmental funds. As part of the basic governmental fund financial statements, budgetary comparison statements have been provided for the general fund to demonstrate compliance with the budget.

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2020

**Proprietary funds.** The Village of Bellevue maintains two types of proprietary funds (see pages 29 - 38). Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Village uses enterprise funds to account for its water utility, sewer utility, and stormwater management utility funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the Village of Bellevue's various functions. The Village of Bellevue uses internal service funds to account for vehicle operations and maintenance which is charged to Village departments on a cost-reimbursement basis.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water, sewer, and stormwater utilities all of which are major funds of the Village of Bellevue.

**Fiduciary funds.** Fiduciary funds (see pages 39 - 40) are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the Village of Bellevue's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 41 - 67 of this report.

Other information. Supplementary schedules can be found on pages 69 - 85.

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2020

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

**Net position.** Net position may serve over time as a useful indicator of a government's financial position. The Village of Bellevue's combined net position increased during 2020 by \$507,868. The combined increase came from an increase of \$963,731 in governmental activities and a decrease of \$455,863 in business-type activities. The table below reports a summary of the Statement of Net Position.

Village of Bellevue's Net Position (in thousands of dollars)									
		rnmental vities	To	tals					
	2020	2019	2020	2019	2020	2019			
Current and other assets	\$ 12,701	\$ 13,225	\$ 6,630	\$ 8,607	\$ 19,331	\$ 21,832			
Capital assets	30,452	30,913	38,659	37,621	69,111	68,534			
Total Assets	43,153	44,138	45,289	46,228	88,442	90,366			
Deferred outflow of resources	983	1,199	310	419	1,293	1,618			
Long-term liabilities outstanding	13,009	15,544	6,875	7,578	19,884	23,122			
Other liabilities	2,773	3,346	2,604	2,679	5,377	6,025			
Total Liabilities	15,782	18,890	9,479	10,257	25,261	29,147			
Deferred inflow of resources	5,839	4,895	403	217	6,241	5,112			
Net Position									
Net investment in capital assets	16,008	14,261	31,098	30,442	47,106	44,703			
Restricted	2,467	2,451	610	420	3,077	2,871			
Unrestricted	4,040	4,840	4,009	5,311	8,049	10,151			
Total Net Position	\$ 22,515	\$ 21,552	\$ 35,717	\$ 36,173	\$ 58,232	\$ 57,725			

By far the largest portion of the Village of Bellevue's net position (80.9%) reflects its investment in capital assets (e.g. land, buildings, machinery and equipment, infrastructure, etc.); less any related debt used to acquire those assets that are still outstanding. The Village uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although, the Village of Bellevue's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Village of Bellevue's net position (5.3%) represents resources that are subject to external restrictions on how they may be used. \$1,077,842 is restricted for tax levy supported debt repayment and \$1,999,779 for capital projects. The remaining balance of *unrestricted net position* (\$8,049,117) may be used to meet the Village's ongoing obligations to citizens and creditors.

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2020

**Change in net position.** The following table is a summary of the reported changes in net position:

Village of Bellevue's Change in Net Position (In thousands of dollars)										
	Governmen	tal Activities	Business-typ	e Activities	To	tals				
	2020	2019	2020	2019	2020	2019				
Revenues										
Program Revenues										
Charges for services	\$ 1,682	\$ 1,822	\$ 7,052	\$ 6,622	\$ 8,733	\$ 8,444				
Operating grants and contributions	1,082	1,126	45	13	1,127	1,139				
Capital grants and contributions	13	1,031	67	2,201	81	3,232				
General Revenues										
Property taxes	4,372	4,088	-	-	4,372	4,088				
Other taxes	435	359	-	-	435	359				
Grants and contributions not										
restricted to specific programs	765	391	-	-	765	391				
Other	547	661	54	91	601	752				
Total Revenues	8,895	9,478	7,218	8,927	16,113	18,405				
Expenses										
General government	1,052	910	-	-	1,052	910				
Public safety	2,897	2,984	-	-	2,897	2,984				
Public works	3,082	3,568	-	-	3,082	3,568				
Culture and recreation	508	636	-	-	508	636				
Conservation and development	232	412	-	-	232	412				
Interest on long-term debt	413	494	-	-	413	494				
Water utility	-	-	3,633	3,301	3,633	3,301				
Sewer utility	_	-	2,832	2,803	2,832	2,803				
Stormwater management	_	-	957	914	957	914				
Total Expenses	8,184	9,004	7,422	7,018	15,606	16,022				
Change in net position before transfers	711	474	(204)	1,909	507	2,383				
Transfers	252	240	(252)	(240)	-	-				
Change in net position	963	714	(456)	1,669	507	2,383				
Net Position - January 1	21,552	20,838	36,173	34,504	57,725	55,342				
Net Position - December 31	\$ 22,515	\$ 21,552	\$ 35,717	\$ 36,173	\$58,232	\$ 57,725				

#### FINANCIAL ANALYSIS OF THE VILLAGE'S FUNDS

As noted earlier, the Village uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the Village's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the Village's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of the Village's net resources available for spending at the end of the fiscal year.

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2020

The general fund is the main operating fund of the Village. At the end of the current year, unassigned fund balance was \$2,073,412, while total fund balance reached \$2,276,663. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 34.3% of 2020 general fund budgeted expenditures, while total fund balance represents 37.7% of that same amount.

The Village of Bellevue's general fund balance increased \$222,442 in 2020. The primary revenue factors attributable to the increase was in state shared revenues of \$62,512, liquor and malt beverage licenses of \$18,918 and building permit fees of \$22,174; and decreases in court fines and penalties of \$65,743 and interest on investments of \$26,429. The primary expenditure factors attributable to the increase were decreases in public safety of \$119,129 and public works of \$56,108.

The debt service fund has a total fund balance of \$1,077,842, a decrease in fund balance of \$483,759. The primary factor attributable to the decrease is due to no new street projects being assessed in 2020. The entire amount of the fund balance is restricted for retirement of long-term debt.

The tax incremental district no. 1 fund has a total fund balance of \$620,762, an increase of \$196,966. This fund balance is used to account for financing and construction of tax incremental district projects. The largest expenditure within the TID was principal and interest on debt of \$400,998.

The tax incremental district no. 2 fund has a total fund balance of (\$91,492), a decrease of \$8,569. This fund balance is used to account for financing and construction of tax incremental district projects. The largest expenditure within the TID was capital outlay of \$99,845.

**Proprietary funds.** The Village's proprietary funds provide the same type of information found in the Village's government-wide financial statements, but in more detail.

Total net position of the water utility fund at the end of the year amounted to \$13,144,765. The decrease in net position was \$350,518. Operating loss of \$1,373 plus capital contributions of \$23,967 less nonoperating expenses of \$121,372 and transfers out of \$251,740 resulting in the net position decrease. The 2020 operating loss of \$1,373 resulted from operating expenditures of \$3,491,833 exceeding operating revenues of \$3,490,460. Most of this decrease is due to an increase of \$355,676 of operation and maintenance expenditures.

Total net position of the sewer utility fund at the end of the year amounted to \$11,410,118. The decrease in net position was \$103,683. Operating loss of \$124,524 less nonoperating expenses of \$22,628 plus capital contributions of \$43,469, resulting in the net position decrease. The 2020 operating loss of \$124,524 resulted from operating expenditures of \$2,791,589 exceeding operating revenues of \$2,667,065, and the operating loss was \$67,177, lower than the prior year. Most of this decrease is due to an increase in charges for services of \$92,055 and an increase of operation and maintenance expenditures of \$19,815.

Total net position of the stormwater utility fund at the end of the year amounted to \$11,104,136. The increase in net position was \$12,851. Operating loss of \$24,770 less net operating revenues of \$37,621 resulting in the net position increase. The 2020 operating loss of \$24,770 resulted from operating expenditures of \$922,019 exceeding operating revenues of \$897,249, and the operating loss was \$208,901, lower than the prior year. Most of this decrease is due to an increase in charges for services.

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2020

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

During the year, actual revenues were less than budgeted revenues by \$83,662 (see page 28). Actual expenditures were less than budgeted expenditures by \$425,892 and other financing sources was \$14,709 under budget. In 2020, the general fund ended the year with a surplus, or an increase in fund balance of \$222,442.

#### **CAPITAL ASSET AND DEBT ADMINISTRATION**

**Capital assets.** The Village's investment in capital assets for its governmental and business-type activities as of December 31, 2020 amounts to \$69,111,533 (net of accumulated depreciation). This investment in capital assets includes land, land improvements, buildings, machinery and equipment, vehicles, infrastructure (highways and bridges), and construction in progress. See Note 3.D on pages 52 – 53 for more detail on capital assets.

Major capital assets acquired or constructed during the year include:

- Park playground equipment and improvements
- Public Works and Public Safety Vehicles
- Computer Equipment including a video cart and scanning storage software
- New Water and Sewer infrastructure on Manitowoc Road

Village of Bellevue's Capital Assets (net of accumulated depreciation) (in thousands of dollars)											
		ernmental ivities		ness-type vities	То	tals					
	2020	2019	2020	2019	2020	2019					
Land	\$ 1,948	\$ 1,948	\$ 541	\$ 541	\$ 2,489	\$ 2,489					
Land improvements	2,165	1,918	2,932	2,975	5,097	4,893					
Buildings	5,447	5,542	60	66	5,507	5,608					
Machinery and equipment	2,652	2,375	1,325	1,355	3,977	3,730					
Infrastructure	18,094	18,869	32,462	32,676	50,556	51,545					
Construction in progress	146	261	1,339	8	1,485	269					
Total	\$ 30,452	\$ 30,913	\$ 38,659	\$ 37,621	\$ 69,111	\$ 68,534					

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2020

**Debt Administration.** At the end of the current fiscal year, the Village of Bellevue had total general obligation debt outstanding of \$22,149,954. The Village of Bellevue has notes payable in the amount of \$36,241 to the Green Bay Metropolitan Sewerage District. During 2020, the Village retired \$2,893,192 of general obligation debt.

Village of Bellevue's Outstanding Debt (in thousands of dollars)												
			rnmen vities	tal			iness-ty ivities	pe		Т	otals	
	2020			2019		2020		2019	_	2020		2019
General obligation debt												
Bonds	\$ 8,1	70	\$	8,820	\$	7,110	\$	7,385	\$	15,280	\$	16,205
Notes	5,6	30		7,150		130		525		5,760		7,675
State trust fund loans	1,1	10		1,163		-		-		1,110		1,163
Total general obligation	·			_								
debt	14,9	10		17,133		7,240		7,910		22,150		25,043
Premium on bonds	2	11		238		122		132		333		370
Notes payable GBMSD		-		-		36		43		36		43
Total	\$ 15,1	21	\$	17,371	\$	7,398	\$	8,085	\$	22,519	\$	25,456

The Village maintains an Aa2 rating from Moody's Investors Service for its general obligation debt. State statutes limit the amount of general obligation debt the Village may issue to 5% of its total equalized valuation of \$1,525,305,700. The current debt limitation for the Village is \$76,265,285. The Village's outstanding general obligation debt of \$22,149,954 is 29.0% of its current debt limitation. See Note 3.F on pages 56-58 for more details on debt.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

**Local Economy.** The Village is a stable community with a low tax rate of 2.73 mils and an Aa2 Bond Rating. Bellevue is a growing suburban community located adjacent to the City of Green Bay's southeastern border. As the City of Green Bay continues to grow eastward, Bellevue continues to experience moderate development. From 1997 to 2020 the Village has grown from a population of 10,000 residents to approximately 15,706.

**Major Development.** In 2019, the Village of Bellevue completed a revaluation. During 2019, the Village of Bellevue's assessed value increased by \$262,947,300, bringing the total assessed value to \$1,536,576,700.

**Major Initiatives.** The Village of Bellevue continues to make significant infrastructure improvements and developed robust preventive maintenance programs. The primary focus has been water and sewer main replacement and road reconstruction. These investments have reduced operating costs for all the enterprise funds and extended the life of existing roadways.

**Recent and Proposed Development.** The Village continues to work see growth and interest in both Tax Incremental Finance Districts. Tax Increment Finance District #1 was created in 2013 and is anchored by the Costco wholesale store. Additional outlot development occurred and interest in the remaining land has been impacted by floodplain mapping issues. In 2021, the Village completed the construction of a certified levee that will lessen the cost to develop in the area and address the flood plain mapping concerns.

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2020

In addition, staff has continuously worked with the other major landowner on a project to develop the northern half of TID #1. Engineering and design is 95% completed for the infrastructure that will open up approximately 30 acres of new land for development and will be ready to be finished and put out for bid as soon as a developer and the owner agree on a sale and an agreement is negotiated with the Village.

In 2016, the Village created Tax Increment Finance District #2 and has seen the 1<sup>st</sup> phase project develop 64 units of multi-family (Nottingham Place), 42 single-family residential dwellings within Somerset Fields subdivision and 8 of the 15 proposed single-family condos within the Willow Creek Crossing development be constructed within 3 years.

In 2020, the Village amended the boundary of Tax Increment Finance District #2 for the Willow Glen Development consisting of 155 single-family lots and approximately 20 acres of commercial property located generally at the northeast corner of Huron Road (County Highway EA) and Willow Road. The first phase of the residential infrastructure component has been constructed and there have been over 25 single-family permits issued thus far.

Outside of the Tax Incremental Finance Districts, Bellevue saw construction commence on a 20-unit development near the Green Bay Country Club called the Club at Spring Lake, continued development within the Willow Grove subdivision and submittal of their third phase and the continued growth of the Bedford Heights subdivision with completion of their fourth phase. In addition, a 26-lot single-family development called Whispering Willow Seventh Addition completed construction of their infrastructure work in late 2020 with the first UDC permits being issued in 2021. The lot inventory in Bellevue including approved, under construction or build ready is at the highest it has been since the mid 2000's thanks to the efforts of the elected officials, staff and developers to encourage new growth in innovative ways.

The Village also has approved development of a 138-unit expansion to the Crystal Lake Apartment development off Bellevue Street (County Highway XX) along the East River and the Village Creek Estates, a 92-unit apartment development along Lime Kiln Road (County Highway V) near the municipal border with the City of Green Bay. Preliminary approval was given to the Bentayga apartment development consisting of 208 units located off Glenmore Road and Main Street adjacent to an approximately 60-acre area that was annexed from the Town of Ledgeview into Village of Bellevue in 2020.

In 2020, the Village permitted 60 new single-family homes, 16 units of two-family dwellings and 30 apartment units to add a total of 106 new residential dwelling units to the Village inventory. The Village saw significant investment in existing buildings either adding on to or renovating their current facilities.

**2021 Budget.** The Village of Bellevue continues to maintain a conservative approach to the financial management of the community. The 2021 Budget decreased property taxes by 31¢. The Village's tax rate remains one of the lowest of any Village or City in Brown County.

#### CONTACTING THE VILLAGE OF BELLEVUE'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the Village's finances for all those with an interest in the Village's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Karen Simons, Director of Finance/Clerk-Treasurer, Village of Bellevue, 2828 Allouez Avenue, Bellevue, WI 54311.

### BASIC FINANCIAL STATEMENTS

#### STATEMENT OF NET POSITION DECEMBER 31, 2020 WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2019

	Governmental	Business-type	To	tals
	<u>Activities</u>	<u>Activities</u>	2020	2019
ASSETS	¢ 7.00.000	¢ 2070002	¢ 10.505.046	¢ 12.700.610
Cash and investments Receivables	\$ 7,620,083	\$ 2,975,863	\$ 10,595,946	\$ 12,799,619
Taxes and special charges	3,021,500	_	3,021,500	2,713,922
Delinquent taxes	60,206	_	60,206	41,279
Accounts	248,839	621,897	870,736	1,222,039
Special assessments	1,328,452	1,792,346	3,120,798	3,998,509
Other	-	211,843	211,843	76,534
Internal balances	(358,476)	358,476	-	-
Due from other governments	351,740	2,817	354,557	424,905
Prepaid items and supplies	66,902	56,366	123,268	58,622
Restricted assets	,	,	-,	, -
Cash and investments	3,430	476,193	479,623	496,552
Net pension asset	358,138	134,229	492,367	-
Capital assets, nondepreciable	2,093,508	1,880,231	3,973,739	2,758,073
Capital assets, depreciable	28,358,982	36,778,812	65,137,794	65,776,295
Total assets	43,153,304	45,289,073	88,442,377	90,366,349
DEFERRED OUTFLOWS OF RESOURCES				
Loss on advance refunding	151,273		151,273	174,543
Pension related amounts	831,613	310,113	1,141,726	1,443,404
Total deferred outflows of resources	982,886	310,113	1,292,999	1,617,947
Total actioned outlions of resources	302,000	310,113	1,232,333	1,011,511
LIABILITIES				
Accounts payable	262,978	1,205,855	1,468,833	1,640,393
Accrued and other current liabilities	32,582	-	32,582	121,182
Due to other governments	13,593	758,148	771,741	773,321
Accrued interest payable	156,260	69,163	225,423	308,727
Special deposits	126,329	-	126,329	100,784
Unearned revenues	3,430	-	3,430	76,212
Long-term obligations	0.4=0.000	570.500	0710561	2 22 4 422
Due within one year	2,178,029	570,532	2,748,561	3,004,480
Due in more than one year	13,009,064	6,875,152	19,884,216	22,587,969
Net pension liability				534,046
Total liabilities	15,782,265	9,478,850	25,261,115	29,147,114
DEFERRED INFLOWS OF RESOURCES				
Taxes and special charges levied for				
subsequent year	4,763,849	-	4,763,849	4,375,031
Pension related amounts	1,074,814	402,841	1,477,655	737,262
Total deferred inflows of resources	5,838,663	402,841	6,241,504	5,112,293
NET POSITION				
NET POSITION	16 007 050	24 000 000	47 400 040	44702077
Net investment in capital assets	16,007,959	31,098,060	47,106,019	44,702,877
Restricted	2,467,199	610,422	3,077,621	2,871,171
Unrestricted	4,040,104	4,009,013	8,049,117	10,150,841
Total net position	\$ 22,515,262	\$ 35,717,495	\$ 58,232,757	\$ 57,724,889

#### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2020 WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2019

					Prog	gram Revenue	S	
Functions/Programs	Expenses		Charges Expenses Service		Operating Grants and Contributions		•	ital Grants and ntributions
GOVERNMENTAL ACTIVITIES								
General government	\$	1,051,862	\$	218,151	\$	-	\$	-
Public safety		2,896,942		394,516		59,988		-
Public works		3,082,486		928,562		988,690		13,144
Culture and recreation		507,772		125,902		33,000		-
Conservation and development		231,932		14,380		35		-
Interest and fiscal charges		413,063						
Total governmental activities		8,184,057		1,681,511		1,081,713		13,144
BUSINESS-TYPE ACTIVITIES								
Water utility		3,632,509		3,487,882		3,378		23,967
Sewer utility		2,832,154		2,666,666		399		43,469
Stormwater utility		957,349		897,249		41,374		
Total business-type activities		7,422,012		7,051,797		45,151		67,436
Total	\$	15,606,069	\$	8,733,308	\$	1,126,864	\$	80,580

General revenues

Taxes

General property taxes

Debt service

Tax increments

Other taxes

Federal and state grants and other contributions

not restricted to specific functions

Interest and investment earnings

Miscellaneous

Gain on sale of asset

Transfers

Total general revenues and transfers

Change in net position

Net position - January 1

Net position - December 31

# Net (Expense) Revenue and Changes in Net Position

Go	overnmental	Business-type	Tot	tals	
	Activities	Activities	2020		2019
\$	(833,711)	\$ -	\$ (833,711)	\$	(708,579)
	(2,442,438)	-	(2,442,438)		(2,477,702)
	(1,152,090)	-	(1,152,090)		275,628
	(348,870)	-	(348,870)		(392,189)
	(217,517)	-	(217,517)		(394,164)
	(413,063)		 (413,063)		(494,207)
	(5,407,689)		 (5,407,689)		(4,191,213)
		(447.202)	(447.202)		466.400
	-	(117,282)	(117,282)		466,188
	-	(121,620) (18,726)	(121,620) (18,726)		170,837 347,528
		(10,720)	 (10,720)		341,320
		(257,628)	 (257,628)		984,553
	(5,407,689)	(257,628)	 (5,665,317)		(3,206,660)
	2,687,195	-	2,687,195		2,586,455
	1,099,017	-	1,099,017		1,013,299
	586,484	-	586,484		488,796
	434,808	-	434,808		358,603
	764,518	-	764,518		391,009
	117,469	53,505	170,974		313,253
	406,593	-	406,593		429,152
	23,596	-	23,596		8,872
	251,740	(251,740)	 _		-
	6,371,420	(198,235)	6,173,185		5,589,439
	963,731	(455,863)	507,868		2,382,779
	21,551,531	36,173,358	57,724,889		55,342,110
\$	22,515,262	\$ 35,717,495	\$ 58,232,757	\$	57,724,889

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2020 WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2019

					C.	Other Governmental		To	Totals				
		General	D	ebt Service	GC	Funds		2020	lais	2019			
ASSETS													
Cash and investments	\$	3,270,891	\$	1,629,902	\$	2,194,893	\$	7,095,686	\$	6,986,798			
Restricted cash and investments		-		-		3,430		3,430		76,212			
Receivables													
Taxes and special charges		1,893,893		721,173		406,434		3,021,500		2,713,922			
Delinquent taxes		60,206		-				60,206		41,279			
Accounts		156,833				92,006		248,839		646,640			
Special assessments		38,208		1,094,170		196,074		1,328,452		1,841,838			
Due from other funds		91,492		99,836				191,328		121,772			
Due from other governments				-		351,740		351,740		422,088			
Prepaid items		20,615		-		46,287		66,902		1,723			
Total assets	\$	5,532,138	\$	3,545,081	\$	3,290,864	\$	12,368,083	\$	12,852,272			
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities													
Accounts payable	\$	155,323	\$	_	\$	89,614	\$	244,937	\$	480,691			
Accrued and other current liabilities	·	32,582	·	-		-		32,582		121,182			
Due to other funds		· -		-		191,328		191,328		121,772			
Advance from other funds		-		-		300,000		300,000		300,000			
Due to other governments		13,593		-		-		13,593		15,604			
Special deposits		25,859		-		100,470		126,329		100,784			
Unearned revenues		<u> </u>				3,430		3,430		76,212			
Total liabilities		227,357				684,842		912,199		1,216,245			
Deferred inflows of resources													
Taxes and special charges levied for													
subsequent year		3,028,118		1,098,972		657,915		4,785,005		4,375,031			
Loans receivable				-		351,740		351,740		422,088			
Special assessments				1,368,267		196,074		1,564,341		2,113,327			
Total deferred inflows of resources		3,028,118		2,467,239		1,205,729		6,701,086		6,910,446			
Fund balances													
Nonspendable		119,029		_		46,287		165,316		69,099			
Restricted		-		1,077,842		1,253,390		2,331,232		2,768,626			
Committed		84,222		-		290,879		375,101		106,720			
Unassigned		2,073,412		-		(190,263)		1,883,149		1,781,136			
Total fund balances		2,276,663		1,077,842		1,400,293		4,754,798		4,725,581			
Total liabilities, deferred inflows													
of resources, and fund balances	\$	5,532,138	\$	3,545,081	\$	3,290,864	\$	12,368,083	\$	12,852,272			

BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2020
WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2019

	2020			2019		
RECONCILIATION TO THE STATEMENT OF NET POSITION						
Total fund balances as shown on previous page	\$	4,754,798	\$	4,725,581		
Amounts reported for governmental activities in the statement of net position are different because:						
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.		29,079,344		29,829,052		
Other long-term assets are not available to pay current period expenditures and therefore are deferred in the funds.		1,937,237		2,535,415		
Net position of the internal service fund is reported in the statement of net position as governmental activities		1,823,977		1,831,997		
Some deferred outflows and inflows of resources reflect changes in long-term liabilities and are not reported in the funds.  Loss on advance refunding  Deferred outflows related to pensions  Deferred inflows related to pensions		151,273 812,144 (1,050,041)		174,543 995,455 (505,350)		
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.  Bonds and notes payable		(14,909,954)		(17,133,146)		
Premium on debt Compensated absences Net pension (liability) asset Accrued interest on long-term obligations		(210,668) (66,471) 349,883 (156,260)		(237,471) (91,816) (366,057) (206,672)		
Net position of governmental activities as reported on the statement of net position (see page 21)	\$	22,515,262	\$	21,551,531		

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020 WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2019

					Go	Other Governmental		Totals			
		General	De	ebt Service		Funds		2020		2019	
REVENUES											
Taxes	\$	2.874.262	\$	1,100,134	\$	833.227	\$	4.807.623	\$	4,449,915	
Special assessments	Ψ	2,014,202	Ψ	355,222	Ψ	159,257	Ψ	514,479	Ψ	797,112	
Intergovernmental		1,636,808		-		202,701		1,839,509		1,511,730	
Licenses and permits		470,402		_		74,582		544,984		565,959	
Fines and forfeits		102,757		_		7-1,50E		102,757		156,363	
Public charges for services		162,170		_		721,051		883,221		952,146	
Miscellaneous		317,584		179,489		206,319		703,392		779,223	
Total revenues		5,563,983		1,634,845		2,197,137		9,395,965		9,212,448	
EXPENDITURES											
Current											
General government		922,212				_		922,212		786,745	
Public safety		2,655,828		_		_		2,655,828		2,621,086	
Public works		2,033,020 1,156,947		-		896,008		2,053,020		2,161,398	
Culture and recreation		438,095		-		50,000		488,095		499,536	
Conservation and development		436,093 144,928		-		88,462		233,390		194,301	
		144,920		-		00,402		255,590		194,501	
Debt service				1 020 000		202 102		2 222 102		1.010.054	
Principal		-		1,920,000		303,192		2,223,192		1,916,854	
Interest and fiscal charges		-		269,357		197,651		467,008		461,476	
Capital outlay		292,822				300,537		593,359		3,061,496	
Total expenditures		5,610,832		2,189,357		1,835,850		9,636,039		11,702,892	
Excess of revenues over (under)											
expenditures		(46,849)		(554,512)		361,287		(240,074)		(2,490,444)	
OTHER FINANCING COURCES (LICES)											
OTHER FINANCING SOURCES (USES)  Long-term debt issued		_		_		_		_		2,645,000	
Premium on debt issued		_		_		_		_		165,862	
Proceeds from sale of capital assets		17,551		_		_		17,551		18,755	
Transfers in		251,740		70,753		_		322,493		562,593	
Transfers out		-		-		(70,753)		(70,753)		(322,753)	
Total other financing sources (uses)		269,291		70,753		(70,753)		269,291		3,069,457	
Net change in fund balances		222,442		(483,759)		290,534		29,217		579,013	
Fund balances - January 1		2,054,221		1,561,601		1,109,759		4,725,581		4,146,568	
Fund balances - December 31	\$	2,276,663	\$	1,077,842	\$	1,400,293	\$	4,754,798	\$	4,725,581	

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020 WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2019

DECONCULATION TO THE STATEMENT OF ACTIVITIES	2020			2019	
RECONCILIATION TO THE STATEMENT OF ACTIVITIES					
Net change in fund balances as shown on previous page	\$	29,217	\$	579,013	
Amounts reported for governmental activities in the statement of activities are different because:					
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.  Capital assets reported as capital outlay in governmental fund statements		522,973		2,286,339	
Depreciation expense reported in the statement of activities Net book value of disposals		(1,272,681)		(1,249,348) (58,606)	
Governmental funds do not present revenues that are not available to pay current obligations. In contrast, such revenues are reported in the statement		(500 172)		162.246	
of activities when earned.		(598,178)		163,346	
Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position.  Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.					
Long-term debt issued Premium on debt issued Principal repaid		- - 2,223,192		(2,645,000) (165,862) 1,916,854	
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds:					
Accrued interest on long-term debt		50,412		(30,651)	
Amortization of premiums, discounts and loss on advance refunding		3,533		(2,080)	
Compensated absences		25,345		7,345	
Net pension asset		349,883		(283,705)	
Net pension liability		366,057		(366,057)	
Deferred outflows of resources related to pensions		(183,311)		477,292	
Deferred inflows of resources related to pensions		(544,691)		56,152	
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of the					
internal service funds is reported with governmental activities.		(8,020)		28,660	
	<del></del>				
Change in net position of governmental activities as reported in the statement of activities (see pages 22 - 23)	\$	963,731	\$	713,692	

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2020 WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2019

	Bud	lget		Variance Final Budget - Positive	2019	
	Original	Final	Actual	(Negative)	Actual	
REVENUES						
Taxes	\$ 2,872,905	\$ 2,872,905	\$ 2,874,262	\$ 1,357	\$ 2,779,041	
Intergovernmental	1,297,580	1,562,690	1,636,808	74,118	1,325,365	
Licenses and permits	430,918	430,918	470,402	39,484	447,772	
Fines and forfeits	168,500	168,500	102,757	(65,743)	156,363	
Public charges for services	240,507	240,507	162,170	(78,337)	239,558	
Miscellaneous	372,125	372,125	317,584	(54,541)	369,722	
Total revenues	5,382,535	5,647,645	5,563,983	(83,662)	5,317,821	
EXPENDITURES						
Current						
General government	921,354	986,107	922,212	63,895	786,745	
Public safety	2,770,568	2,774,957	2,655,828	119,129	2,621,086	
Public works	1,211,320	1,213,055	1,156,947	56,108	1,310,366	
Culture and recreation	545,340	546,540	438,095	108,445	499,536	
Conservation and development	135,355	136,855	144,928	(8,073)	120,399	
Capital outlay	181,428	379,210	292,822	86,388	148,688	
Total expenditures	5,765,365	6,036,724	5,610,832	425,892	5,486,820	
Excess of revenues over (under)						
expenditures	(382,830)	(389,079)	(46,849)	342,230	(168,999)	
OTHER FINIANCING COURCES (HCFC)						
OTHER FINANCING SOURCES (USES)  Proceeds from sale of capital assets	44,000	44,000	17,551	(26.440)	10,255	
Transfers in	240,000	240,000	251,740	(26,449) 11,740	239,840	
1141131613 111	240,000	240,000	231,740	11,740	239,040	
Total other financing sources (uses)	284,000	284,000	269,291	(14,709)	250,095	
Net change in fund balance	(98,830)	(105,079)	222,442	327,521	81,096	
Fund balance - January 1	2,054,221	2,054,221	2,054,221		1,973,125	
Fund balance - December 31	\$ 1,955,391	\$ 1,949,142	\$ 2,276,663	\$ 327,521	\$ 2,054,221	

STATEMENT OF NET POSITION
PROPRIETARY FUNDS
DECEMBER 31, 2020
WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2019

		Enterprise Funds						
	Water		Sewer	St	tormwater			
ACCETC	Utility		Utility		Utility			
ASSETS								
Current assets Cash and investments	\$ 1,673,96	4 \$	165,371	¢	1,136,528			
Receivables	\$ 1,673,96	+ >	105,571	\$	1,130,320			
Customer accounts	288,80	2	239,991		93,097			
Special assessments	1,169,50		421,095		201,745			
Other	43,58		152,701		15,556			
Due from other governments	2,81		132,701		15,550			
Prepaid items and supplies	56,36		_		_			
Treputa items and supplies		<u> </u>						
Total current assets	3,235,04	3	979,158		1,446,926			
Noncurrent assets								
Restricted assets								
Cash and investments			476,193					
Other assets								
Advance to other funds		-	-		300,000			
Net pension asset	55,05	<u> </u>	45,749		33,427			
Total other assets	55,05	3	45,749		333,427			
Capital assets								
Nondepreciable	981,35	4	429,472		469,405			
Depreciable	15,558,33	<u> </u>	11,248,800		9,971,680			
Total capital assets	16,539,68	<u> </u>	11,678,272		10,441,085			
Total assets	19,829,78	7	13,179,372		12,221,438			
DEFERRED OUTFLOWS OF RESOURCES								
Pension related amounts	126,479	9	106,037		77,597			
Total deferred outflows of resources	126,47	9	106,037		77,597			

Governmental Activities -

Tot	tals		Internal Service Fund				
			Ve	ehicle Operation			
 2020		2019		2020		2019	
\$ 2,975,863	\$	4,945,576	\$	524,397	\$	867,245	
621,897 1,792,346 211,843 2,817 56,366		575,399 2,156,671 76,534 2,817 56,899		- - - -		- - - -	
 5,661,132		7,813,896		524,397		867,245	
 476,193		420,340		<u>-</u>			
300,000 134,229		300,000		- 8,255_		-	
434,229		300,000		8,255			
 1,880,231 36,778,812		549,500 37,071,507		- 1,373,146		- 1,084,309	
 38,659,043		37,621,007		1,373,146		1,084,309	
 45,230,597		46,155,243		1,905,798		1,951,554	
310,113		419,381		19,469		28,568	
310,113		419,381		19,469		28,568	

STATEMENT OF NET POSITION
PROPRIETARY FUNDS
DECEMBER 31, 2020
WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2019

	Enterprise Funds						
		Water		Sewer	St	ormwater	
LIABILITIES		Utility	<u>Utility</u>		Utility		
Current liabilities							
Accounts payable	\$	802,255	\$	378,219	\$	25,381	
Due to other governments		746,397		11,751		-	
Accrued interest payable		46,765		12,805		9,593	
Current portion of long-term debt		371,018		91,264	-	108,250	
Total current liabilities		1,966,435		494,039		143,224	
Long-term obligations, less current portion							
General obligation debt		4,585,000		1,209,590		945,000	
Debt premium		84,999		29,060		-	
Compensated absences		9,845		5,303		6,355	
Net pension liability		-					
Total long-term liabilities		4,679,844		1,243,953		951,355	
Total liabilities		6,646,279		1,737,992		1,094,579	
DEFERRED INFLOWS OF RESOURCES							
Pension related amounts		165,222		137,299		100,320	
Total deferred inflows of resources		165,222		137,299		100,320	
NET POSITION							
Net investment in capital assets		11,374,218		10,327,757		9,396,085	
Restricted							
Capital improvements		-		476,193		-	
Pension		55,053		45,749		33,427	
Unrestricted		1,715,494		560,419	-	1,674,624	
Total net position	\$	13,144,765	\$	11,410,118	\$	11,104,136	

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds Net position of business-type activities as reported on the Statement of net position (see page 21)

Governmental Activities -

	To	tals		Internal Service Fund					
				Ve	hicle Operation				
	2020		2019		2020		2019		
\$	1,205,855	\$	1,110,419	\$	18,041	\$	49,283		
,	758,148	,	757,717	,	-	,	-		
	69,163		102,055		-		-		
	570,532		708,706						
	2,603,698		2,678,897		18,041		49,283		
	6,739,590		7,276,241		-		-		
	114,059		122,415		-		-		
	21,503		22,654		-		-		
	-		157,129				10,860		
	6,875,152		7,578,439				10,860		
	9,478,850		10,257,336		18,041		60,143		
	402,841		216,919		24,773		14,993		
	402,841		216,919		24,773		14,993		
	31,098,060		30,441,728		1,373,146		1,038,536		
	476,193		420,340		_		-		
	134,229		-		8,255		-		
	3,950,537		5,238,301		501,052		866,450		
	35,659,019		36,100,369	\$	1,882,453	\$	1,904,986		
	58,476		72,989						
\$	35,717,495	\$	36,173,358						

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020 WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2019

	Enterprise Funds						
		Water Utility		Sewer Utility	St	ormwater Utility	
OPERATING REVENUES Charges for services Other	\$	3,343,814 146,646	\$	2,611,176 55,889	\$	880,157 17,092	
Total operating revenues		3,490,460		2,667,065		897,249	
OPERATING EXPENSES  Operation and maintenance Depreciation Taxes  Total operating expenses		3,111,008 372,517 8,308 3,491,833		2,477,926 288,719 24,944 2,791,589		747,725 174,294 - 922,019	
Operating income (loss)		(1,373)		(124,524)		(24,770)	
NONOPERATING REVENUES (EXPENSES) Interest income Nonoperating grants Gain (loss) on disposal of capital assets Interest and fiscal charges Other nonoperating revenues (expenses)		13,939 - - (136,111) 800		14,206 - - (36,834) -		25,360 41,374 - (29,113)	
Total nonoperating revenues (expenses)		(121,372)		(22,628)		37,621	
Income (loss) before contributions and transfers		(122,745)		(147,152)		12,851	
Capital contributions Transfers out		23,967 (251,740)		43,469		- -	
Change in net position		(350,518)		(103,683)		12,851	
Net position - January 1		13,495,283		11,513,801		11,091,285	
Net position - December 31	\$	13,144,765	\$	11,410,118	\$	11,104,136	

Change in net position

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds Change in net position of business-type activities as reported on the statement of activities (see pages 22 - 23)

Governmental Activities -

Totals				Internal Service Fund					
2020		2019		ehicle Operation 2020	and M	2019			
\$ 6,835,147 219,627	\$	6,408,091 212,381	\$	312,168	\$	357,688			
 7,054,774		6,620,472		312,168		357,688			
 6,336,659 835,530 33,252		5,931,125 813,245 33,941		189,569 155,277 -		209,086 134,300 -			
 7,205,441		6,778,311		344,846		343,386			
(150,667)		(157,839)		(32,678)		14,302			
53,505 41,374 - (202,058)		90,624 13,252 - (245,125)		3,883 217 6,045		20,083 - - -			
800		925		<u> </u>					
 (106,379)		(140,324)		10,145		20,083			
(257,046)		(298,163)		(22,533)		34,385			
67,436 (251,740)		2,201,365 (239,840)		- -		- -			
(441,350)		1,663,362		(22,533)		34,385			
 36,100,369		34,437,007		1,904,986		1,870,601			
\$ 35,659,019	\$	36,100,369	\$	1,882,453	\$	1,904,986			
\$ (441,350) (14,513) (455,863)	\$	1,663,362 5,725 1,669,087							

STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2020
WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2019

	Enterprise Funds						
		Water		Sewer	St	ormwater	
		Utility		Utility	Utility		
CASH FLOWS FROM OPERATING ACTIVITIES							
Cash received from customers	\$	3,465,364	\$	2,646,127	\$	861,892	
Cash paid for employee wages and benefits		(364,092)		(331,243)		(228,185)	
Cash paid to suppliers		(2,430,432)		(2,239,803)		(514,202)	
Net cash provided (used) by operating activities		670,840		75,081		119,505	
CASH FLOWS FROM NONCAPITAL							
FINANCING ACTIVITIES							
Transfer to other funds		(251,740)					
CASH FLOWS FROM CAPITAL AND							
RELATED FINANCING ACTIVITIES							
Acquisition and construction of capital assets		(1,160,209)		(651,752)		(221,736)	
Proceeds from sale of capital assets		-		-		-	
Principal paid on long-term debt		(495,000)		(91,377)		(90,000)	
Interest paid on long-term debt		(170,716)		(44,595)		(29,780)	
Proceeds from long-term debt		-		-		-	
Debt premium received		-		-		-	
Debt issuance costs paid		-		-		-	
Intergovernmental capital grants		-		-		41,374	
Special assessments collected		80,604		59,175		303,037	
Private sewer laterals paid for less collections		-		(125,379)		-	
Payment of specials to Town of Ledgeview		542		-		-	
Contributed by customers and developers		12,033		_		_	
Net cash provided (used) by capital							
and related financing activities		(1,732,746)		(853,928)		2,895	
CASH FLOWS FROM INVESTING ACTIVITIES							
Interest received		14,446		14,905		26,882	
Change in cash and cash equivalents		(1,299,201)		(763,941)		149,282	
Cash and cash equivalents - January 1		2,973,165		1,405,505		987,246	
Cash and cash equivalents - December 31	\$	1,673,964	\$	641,564	\$	1,136,528	

Governmental Activities -

To	tals		Internal Service Funds				
			Ve	hicle Operation	and Ma		
 2020		2019		2020		2019	
\$ 6,973,383 (923,520) (5,184,437) 865,426	\$	6,696,770 (940,231) (4,757,759) 998,780	\$	312,168 (66,112) (109,162) 136,894	\$	357,688 (55,654) (150,959) 151,075	
 003,420		990,700		130,034		131,073	
 (251,740)		(239,840)					
(2,033,697)		(3,029,196)		(489,887) 6,045		(160,345)	
(676,377)		(661,114)		-		-	
(245,091)		(157,907)		-		-	
-		2,565,000		-		-	
-		85,895		-		-	
44 27 4		(52,669)		-		-	
41,374 442,816		13,252 366,795		217		-	
(125,379)		300,793		_		_	
542		311		-		-	
12,033		344,350		-		-	
 (2,583,779)		(525,283)		(483,625)		(160,345)	
56,233		93,352		3,883		20,083	
(1,913,860)		327,009		(342,848)		10,813	
 5,365,916		5,038,907		867,245		856,432	
\$ 3,452,056	\$	5,365,916	\$	524,397	\$	867,245	

STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2020
WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2019

	Enterprise Funds						
	 Water Utility		Sewer Utility	Stormwater Utility			
RECONCILIATION OF OPERATING INCOME			•				
(LOSS) TO NET CASH PROVIDED BY							
OPERATING ACTIVITIES							
Operating income (loss)	\$ (1,373)	\$	(124,524)	\$	(24,770)		
Adjustments to reconcile operating							
income (loss) to net cash provided by							
operating activities							
Depreciation	372,516		288,719		174,293		
Depreciation charged to sewer utility	42,361		(42,361)		-		
Merchandise, jobbing and donations	800		-		-		
Pension related activities							
Net pension asset	(55,053)		(45,749)		(33,427)		
Deferred outflows of resources	47,950		22,899		38,419		
Net pension liability	(65,304)		(47,699)		(44,126)		
Deferred inflows of resources	75,069		71,450		39,403		
Change in operating assets and liabilities							
Accounts receivables	(25,896)		(20,938)		(35,356)		
Prepaid items and supplies	533		-		-		
Accounts payable	277,897		(26,824)		4,496		
Due from/to other governments	505		(670)		-		
Compensated absences	 835		778		573		
Net cash provided by operating activities	\$ 670,840	\$	75,081	\$	119,505		
Reconciliation of cash and cash equivalents							
to the statement of net position							
Cash and investments in current assets	\$ 1,673,964	\$	165,371	\$	1,136,528		
Cash and investments in restricted assets	 -		476,193		-		
Total cash and cash equivalents	\$ 1,673,964	\$	641,564	\$	1,136,528		
Noncash capital and related financing activities							
Capital assets purchased on accounts payable	\$ 122,143	\$	-	\$	-		

Totals					Governmental Activities - Internal Service Funds Vehicle Operation and Maintenance				
	2020		2019		2020	and it	2019		
\$	(150,667)	\$	(157,839)	\$	(32,678)	\$	14,302		
	835,528		813,245		155,277		134,300		
	800		925		-		-		
	(134,229) 109,268 (157,129) 185,922		132,530 (186,921) 157,129 (45,380)		(8,255) 9,099 (10,860) 9,780		8,059 (14,436) 10,860 (957)		
	(82,190) 533 255,569 (165) 2,186		75,373 1,628 93,904 127,780 (13,594)		- - 14,531 - -		- (1,053) - -		
\$	865,426	\$	998,780	\$	136,894	\$	151,075		
\$	2,975,863 476,193	\$	4,945,576 420,340	\$	524,397 -	\$	867,245 -		
\$	3,452,056	\$	5,365,916	\$	524,397	\$	867,245		
\$	122,143	\$	-	\$	-	\$	-		

STATEMENT OF FIDUCIARY NET POSITION
TAX COLLECTION CUSTODIAL FUND
DECEMBER 31, 2020
WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2019

	2020	2019
ASSETS Cash and investments Receivables Taxes	\$ 8,786,177 15,406,099	\$ 8,820,964 14,524,936
Total assets	\$ 24,192,276	\$ 23,345,900
LIABILITIES  Due to other governments	\$ 8,786,177	\$ 8,820,964
DEFERRED INFLOWS OF RESOURCES  Taxes and special charges levied for subsequent year	15,406,099	14,524,936
FIDUCIARY NET POSITION Restricted for tax collections	\$ 	\$ _

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
TAX COLLECTION CUSTODIAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2020
WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2019

	2020	2019
Additions Cash and investments	\$ 14,250,349	\$ 17,030,068
Deductions Payments to other taxing entities	 14,250,349	17,030,068
Change in net position	-	-
Fiduciary net position - January 1	 	 
Fiduciary net position - December 31	\$ _	\$ 

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the Village of Bellevue, Wisconsin (the Village), have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the Village are described below:

#### A. REPORTING ENTITY

The Village is a municipal corporation governed by an elected five member board. In accordance with GAAP, the basic financial statements are required to include the Village (the primary government) and any separate component units that have a significant operational or financial relationship with the Village. The Village has not identified any component units that are required to be included in the basic financial statements in accordance with standards.

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Village. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for services.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Governmental funds include general, special revenue, debt service and capital projects funds. Proprietary funds include enterprise and internal service funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The Village reports the following major governmental funds:

#### General Fund

This is the Village's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

#### **Debt Service Fund**

This fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of government funds.

# NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

The Village reports the following major enterprise funds:

#### Water Utility Fund

This fund accounts for the operations of the Village's water utility.

#### Sewer Utility Fund

This fund accounts for the operations of the Village's sewer utility.

#### Stormwater Utility Fund

This fund accounts for the operations of the Village's stormwater utility.

Additionally, the Village reports the following fund types:

▶ Internal service fund accounts for the Village's vehicle operation and maintenance fund which provides services to other departments of the Village on a cost-reimbursement basis.

The Village also reports the following fiduciary fund:

#### **Custodial Fund**

The custodial fund accounts for property taxes and specials collected on behalf of other governments.

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Village considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Revenues susceptible to accrual include intergovernmental grants, intergovernmental charges for services, public charges for services and interest. Other revenues such as licenses and permits, fines and forfeits and miscellaneous revenues are recognized when received in cash or when measurable and available.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the Village's water, sewer, and stormwater functions of the Village. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, and fees and fines, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Village's proprietary funds are charges to customers for services. Operating expenses for proprietary funds include the costs of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the Village's policy to use restricted resources first, then unrestricted resources, as they are needed.

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### D. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURCES, AND NET POSITION OR FUND BALANCE

#### 1. Cash and Investments

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. For purposes of the statement of cash flows, all cash deposits and highly liquid investments (including restricted assets) with a maturity of three months or less from date of acquisition are considered to be cash equivalents.

#### 2. Property Taxes and Special Charges Receivable

Property taxes and special charges consist of taxes on real estate and personal property and user charges assessed against Village properties. They are levied during December of the prior year and become an enforceable lien on property the following January 1. Property taxes are payable in various options depending on the type and amount. Personal property taxes and special charges are payable on or before January 31 in full. Real estate taxes are payable in full by January 31 or in two equal installments on or before January 31 and July 31. Real estate taxes not paid by January 31 are purchased by the County as part of the February tax settlement. Delinquent personal property taxes remain the collection responsibility of the Village. Special charges not paid by January 31 are held in trust by the County and remitted to the Village, including interest, when collected by the County.

In addition to its levy, the Village also levies and collects taxes for the Green Bay Area School District, De Pere School District, Brown County, and Northeast Wisconsin Technical College. Collections and remittances of taxes for other entities are accounted for in the tax collection custodial fund. The Village contracts with the Brown County Treasurer to collect taxes.

#### 3. Accounts Receivable

Accounts receivable are recorded at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material to the basic financial statements.

#### 4. Special Assessments

Assessments against property owners for public improvements are generally not subject to full settlement in the year levied. Special assessments are placed on tax rolls on an installment basis. Revenue from special assessments recorded in governmental funds is recognized as collections are made or as current installments are placed on tax rolls. Installments placed on the 2020 tax roll are recognized as revenue in 2021.

#### 5. Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" and "due to other funds" in the fund financial statements. Noncurrent portions of the interfund receivables are reported as "advances to other funds".

The amount reported on the statement of net position for internal balances represents the residual balance outstanding between the governmental and business-type activities.

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### 6. Prepaid Items and Supplies

Payments made to vendors that will benefit periods beyond the end of the current fiscal year are recorded as prepaid items and supplies and are expensed in the periods benefited.

Prepaid items and supplies of governmental funds in the fund financial statements are classified as nonspendable fund balance to indicate that they do not represent spendable available financial resources.

#### 7. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Village as assets with an initial, individual cost of \$5,000 or higher and an estimated useful life in excess of a year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets of the Village are depreciated using the straight-line method over the following estimated useful lives:

	Governmental <u>Activities</u>	Business-type <u>Activities</u>
Assets	Ye	ars
Land improvements	15 - 20	15 - 20
Buildings and improvements	25 - 75	25 - 75
Machinery and equipment	5 - 20	5 - 20
Infrastructure	25 - 100	25 - 100

#### 8. Compensated Absences

It is the Village's policy to permit employees to accumulate earned but unused vacation and sick leave benefits in accordance with employee handbook policies and/or bargaining unit agreements. All vacation and sick leave is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds in the fund financial statements only if they have matured, for example, as a result of employee resignations and retirements.

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### 9. Deferred Outflows/Inflows of Resources

Deferred outflows of resources are a consumption of net position by the government that is applicable to a future reporting period. Deferred inflows of resources are an acquisition of net position by the government that is applicable to a future reporting period. The recognition of those outflows and inflows as expenses or expenditures and revenues are deferred until the future periods to which the outflows and inflows are applicable.

Governmental funds may also report deferred inflows of resources for unavailable revenues. The Village reports unavailable revenues for special assessments and loan receivables. These inflows are recognized as revenues in the government-wide financial statements.

#### 10. Long-term Obligations

In the government-wide financial statements, and proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 11. Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### 12. Fund Equity

#### Governmental Fund Financial Statements

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance. Amounts that are not in spendable form (such as inventory, prepaid items, or long-term receivables) or are legally or contractually required to remain intact.
- ▶ **Restricted fund balance.** Amounts that are constrained for specific purposes by external parties (such as grantor or bondholders), through constitutional provisions, or by enabling legislation.
- ► Committed fund balance. Amounts that are constrained for specific purposes by resolution of the Village Board. These constraints can only be removed or changed by the Village Board using the same action that was used to create them.
- Assigned fund balance. Amounts that are constrained for specific purposes by action of Village management. The Village Board approved Financial Policy No. 05-2011 which authorizes the Village Administrator to assign fund balance with the confirmation of the Finance Officer. Residual amounts in any governmental fund, other than the General Fund, are also reported as assigned.
- ▶ Unassigned fund balance. Amounts that are available for any purpose. Positive unassigned amounts are only reported in the General Fund.

The Village has adopted a fund balance spend-down policy regarding the order in which fund balance will be utilized. Where applicable, the policy requires restricted funds to be spent first, followed by committed funds, and then assigned funds. Unassigned funds would be spent last.

#### Government-Wide and Proprietary Fund Statements

Equity is classified as net position and displayed in three components:

- ▶ Net investment in capital assets. Amount of capital assets, net of accumulated depreciation, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets and any capital related deferred inflows of resources.
- ▶ **Restricted net position.** Amount of net position that is subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- Unrestricted net position. Net position that is neither classified as restricted nor as net investment in capital assets.

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### **E. USE OF ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

#### F. PRIOR YEAR INFORMATION

Comparative amounts for the prior year have been presented in the basic financial statements to provide an understanding of changes in the Village's financial position and operations. The comparative amounts may be summarized in total and not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the government's financial statements for the year ended December 31, 2019, from which the summarized information was derived.

#### NOTE 2: STEWARDSHIP AND COMPLIANCE

#### A. BUDGETS AND BUDGETARY ACCOUNTING

The Village follows these procedures in establishing the budgetary data reflected in the basic financial statements:

- Prior to November, Village management submits to the Village Board a proposed operating budget for the calendar
  year commencing the following January 1. The operating budget includes proposed expenditures and the means of
  financing them. After submission to the governing body, public hearings are held to obtain taxpayer comments.
   Following the public hearings, the proposed budget, including authorized additions and deletions, is legally enacted by
  Village Board action.
- 2. Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general, special revenue, debt service and capital projects funds. Budget is defined as the originally approved budget plus or minus approved amendments. Individual amendments throughout the year were not material in relation to the original budget. Budget appropriations not expended during the year are closed to fund balance unless authorized by the governing body to be forwarded into the succeeding year's budget.
- 3. During the year, formal budgetary integration is employed as a management control device for the general fund, special revenue funds and debt service funds. Management control for the capital project funds is achieved through product authorizations included in debt issue resolutions.
- 4. Expenditures may not exceed appropriations provided in detailed budget accounts maintained for each activity or department of the Village. Amendments to the budget during the year require initial approval by management and are subsequently authorized by the Village Board.
- 5. Encumbrance accounting is not used by the Village to record commitments related to unperformed contracts for goods or services.

The Village did not have any material violation of legal or contractual provisions for the fiscal year ended December 31, 2020.

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### **B. EXCESS OF EXPENDITURES OVER BUDGET APPROPRIATIONS**

The following expenditure accounts of the governmental funds had actual expenditures in excess of budget appropriations for the year ended December 31, 2020 as follows:

Funds	•	Excess enditures
General Conservation and Development	\$	8,073
Sanitation Special Revenue Public works		37,908
Tree Special Revenue Fund Conservation and Development		6,712
Debt Service Fund Interest and Fiscal Charges		344

Excess expenditures were financed by available budget balances in other activities within the function and/or additional revenue streams.

#### C. DEFICIT FUND EQUITY

The following funds had deficit fund balance as of December 31, 2020:

Funds		icit Fund alance
Special revenue funds		
Fire impact fees	\$	53,628
Police impact fees		45,143
Capital projects fund		
Tax Incremental District No. 2		91,492

The Village anticipates funding the above deficits from future revenues of the funds.

#### D. PROPERTY TAX LEVY LIMIT

Wisconsin state statutes provide for a limit on the property tax levies for all Wisconsin cities, villages, towns and counties. For the 2019 and 2020 budget years, Wisconsin Statutes limit the increase in the maximum allowable tax levy to the change in the Village's January 1 equalized value as a result of net new construction. The actual limit for the Village for the 2020 budget was 1.79%. The actual limit for the Village for the 2021 budget was .93%. Debt service for debt authorized after July 1, 2005 is exempt from the levy limit. In addition, Wisconsin statutes allow the limit to be adjusted for the increase in debt service authorized prior to July 1, 2005 and in certain other situations.

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### NOTE 3: DETAILED NOTES ON ALL FUNDS

#### A. CASH AND INVESTMENTS

The Village maintains various cash and investment accounts, including pooled funds that are available for use by all funds. Each fund's portion of these accounts is displayed on the financial statements as "Cash and investments".

Invested cash consists of deposits and investments that are restricted by Wisconsin Statutes to the following:

Time deposits; repurchase agreements; securities issued by federal, state and local governmental entities; statutorily authorized commercial paper and corporate securities; and the Wisconsin local government investment pool.

The carrying amount of the Village's cash and investments totaled \$19,861,746 on December 31, 2020 as summarized below:

Petty cash and cash on hand Deposits with financial institutions Investments	\$ 750 15,909,512
Deposits held by Brown County, Wisconsin Wisconsin local government investment pool	3,430 3,948,054
wisconsin local government investment poor	\$ 19,861,746
Reconciliation to the basic financial statements:	
Government-wide statement of net position	
Cash and investments	\$ 10,595,946
Restricted cash and investments	479,623
Fiduciary fund statement of net position	
Cash and investments	 8,786,177
	\$ 19,861,746

#### Fair Value Measurements

The Village categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant observable inputs; Level 3 inputs are significant unobservable inputs. The Village currently has no investments that are subject to fair value measurement.

Deposits and investments of the Village are subject to various risks. Presented below is a discussion of the Village's deposits and investments and the related risks.

#### **Custodial Credit Risk**

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The Village does not have an additional custodial credit policy.

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

Deposits with financial institutions within the State of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for the combined amount of all time and savings deposits and \$250,000 for interest-bearing and noninterest-bearing demand deposits per official custodian per insured depository institution. Deposits with financial institutions located outside the State of Wisconsin are insured by the FDIC in the amount of \$250,000 for the combined amount of all deposit accounts per official custodian per depository institution. Deposits with credit unions are insured by the National Credit Union Share Insurance Fund (NCUSIF) in the amount of \$250,000 per credit union member. Also, the State of Wisconsin has a State Guarantee Fund which provides a maximum of \$400,000 per public depository above the amount provided by an agency of the U.S. Government. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available. This coverage has been considered in determining custodial credit risk.

As of December 31, 2020, \$4,318,739 of the Village's deposits with financial institutions were in excess of federal and state depository insurance limits. None were collateralized.

#### Investments in Wisconsin Local Government Investment Pool

The Village has investments in the Wisconsin Local Government Investment Pool of \$3,948,054 at year-end. The LGIP is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2020, the fair value of the Village's share of the LGIP's assets was substantially equal to the carrying value.

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investments in securities to the top two ratings assigned by nationally recognized statistical rating organizations. The Village does not have an additional credit risk policy. The Village's investment in the Wisconsin Local Government Investment Pool is not rated

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Village does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The investments held by the Wisconsin Local Government Investment Pool mature in 12 months or less.

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### **B. RESTRICTED ASSETS**

Restricted assets on December 31, 2020 totaled \$479,623 and consisted of cash and investments held for the following purposes:

Funds	Amount	Purpose
Capital Projects		
County Bridge Fund held by Brown County	\$ 3,430	Available bridge funds held in trust for the Village
, , , ,		by Brown County Highway Department.
Sewer Utility		, , , , ,
Replacement fund	476,193	DNR required infrastructure replacement reserve
- P		
Total Restricted Assets	\$ 479,623	

#### C. INTERCEPTOR CAPACITY

The Village's sewer utility has purchased capacity in the East River/Bellevue and the East Tower Driver interceptors from Green Bay Metropolitan Sewerage District (GBMSD). The liability to the GBMSD is reported as notes payable.

#### D. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2020 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities:				
Capital assets, nondepreciable:				
Land	\$ 1,947,885	\$ -	\$ -	\$ 1,947,885
Construction in progress	260,688	134,356	249,421	145,623
Total capital assets, nondepreciable	2,208,573	134,356	249,421	2,093,508
Capital assets, depreciable:				
Land improvements	2,934,639	375,580	_	3,310,219
Buildings and improvements	7,026,622	-	-	7,026,622
Machinery and equipment	6,890,153	805,748	242,902	7,452,999
Infrastructure	29,653,000	-	-	29,653,000
Subtotals	46,504,414	1,181,328	242,902	47,442,840
Less accumulated depreciation for:				
Land improvements	1,016,511	128,868	_	1,145,379
Buildings and improvements	1,484,224	95,016	-	1,579,240
Machinery and equipment	4,514,881	429,722	143,726	4,800,877
Infrastructure	10,784,010	774,352	-	11,558,362
Subtotals	17,799,626	1,427,958	143,726	19,083,858
Total capital assets, depreciable, net	28,704,788	(246,630)	99,176	28,358,982
Governmental activities capital assets, net	\$ 30,913,361	\$ (112,274)	\$ 348,597	30,452,490
Less: Capital related debt				14,385,136
Less: Debt premium				210,668
Add: Deferred charge on refunding				151,273
Net investment in capital assets				\$ 16,007,959

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type activities:	Datatice	IIICI Cases	Decreases	Datatice
Capital assets, nondepreciable:				
Land	\$ 541,070	\$ -	\$ -	\$ 541,070
Construction in progress	8,430	1,339,161	8,430	1,339,161
Total capital assets, nondepreciable	549,500	1,339,161	8,430	1,880,231
Capital assets, depreciable:				
Land improvements	3,240,661	-	-	3,240,661
Buildings and improvements	182,506	-	_	182,506
Machinery and equipment	2,470,168	76,153	733	2,545,588
Infrastructure	48,035,492	466,682	38,227	48,463,947
Subtotals	53,928,827	542,835	38,960	54,432,702
Less accumulated depreciation for:				
Land improvements	265,300	43,208	_	308,508
Buildings and improvements	116,798	5,619	_	122,417
Machinery and equipment	1,115,480	105,925	733	1,220,672
Infrastructure	15,359,742	680,778	38,227	16,002,293
Subtotals	16,857,320	835,530	38,960	17,653,890
Total capital assets, depreciable, net	37,071,507	(292,695)		36,778,812
Business-type activities capital assets, net	\$ 37,621,007	\$ 1,046,466	\$ 8,430	38,659,043
	+	+ 1/5 15/150	7 07:00	
Less: Capital related debt Less: Debt premium Less: Retainage and construction related accou	ınts payable			7,276,241 122,415 162,327
Net investment in capital assets				\$ 31,098,060
Depreciation expense was charged to functions	of the Village as fol	lows:		
Commence and all and little				
Governmental activities		\$	75 245	
General government		Þ	75,345 260,836	
Public safety Public works			818,324	
Culture and recreation			118,176	
Subtotal			1,272,681	
Subtotal			1,212,001	
Capital assets held by Village's internal servic	e fund are charged	d		
to various functions based on their usage of	the assets		155,277	
Total depreciation expense - governmental a	ctivities	\$ 1	,427,958	
Business-type activities				
Water utility		\$	372,517	
Sewer utility		Ψ	288,719	
Stormwater utility			174,294	
Total depreciation expense - business-type a	ctivities	-\$	835,530	
. I I II depressation expense business type un		<u> </u>		

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### E. INTERFUND RECEIVABLE, PAYABLES, AND TRANSFERS

Interfund receivables and payables between individual funds of the Village, as reported in the fund financial statements, as of December 31, 2020 are detailed below:

	 terfund ceivables	Interfund Payables		
Temporary cash advances to finance				
operating cash deficits				
Governmental funds				
General	\$ 91,492	\$	-	
Capital project			04.400	
Tax Incremental District No. 2	 - 01 100		91,492	
Subtotal	 91,492		91,492	
Impact fees used for debt retirement				
Special revenue funds			E 4 220	
Fire impact fees	-		54,238	
Police impact fees	-		45,598	
Debt Service Fund	 99,836		- 00.036	
Subtotal	 99,836		99,836	
Long-term advances for repayment of				
General obligation debt				
Tax Incremental District No.1	_		300,000	
Enterprise fund			300,000	
Stormwater utility	300,000		_	
Subtotal	 300,000		300,000	
Sastotai	 300,000		200,000	
Totals	\$ 491,328	\$	491,328	

During 2015, the stormwater utility advanced TID No. 1 \$300,000 to finance project plan expenditures. A formal repayment schedule has not been established. Interest will be accrued on this advance and paid to the stormwater utility.

Internal balances on the statement of net position consist of the following:

Long-term advance Adjustment to reflect the consolidation of internal service fund	\$ 300,000
activities related to enterprise funds	 58,476
Totals	\$ 358,476

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

Interfund transfers for the year ended December 31, 2020 were as follows:

Funds	Transfer In		Transfer Out	
Governmental Funds General Debt Service	\$	251,740 70,753	\$	- -
Special Revenue Fire impact fees Police impact fees Enterprise Funds		-		43,803 26,950
Water utility	\$	322,493	\$	251,740 322,493
Interfund transfers were made for the following purposes:				
Tax equivalent payment made by water utility to General Fund Transfer of revenues to correct fund that is authorized to expend them		\$ 251, 70, \$ 322,	753	
Transfers on the statement of activities consist of the following:				
Tax equivalent payment made by water utility to General Fund		\$	25	1,740

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### F. LONG-TERM OBLIGATIONS

The following is a summary of changes in long-term obligations of the Village for the year ended December 31, 2020:

	Beginning Balance	Issued	Retired	Ending Balance	Due Within One Year
Governmental activities:					
General obligation debt					
Bonds	\$ 8,820,000	\$ -	\$ 650,000	\$ 8,170,000	\$ 670,000
Notes	7,150,000	-	1,520,000	5,630,000	1,380,000
Notes from direct borrowings	1,163,146		53,192	1,109,954	55,447
Total general obligation debt	17,133,146	-	2,223,192	14,909,954	2,105,447
Debt premium	237,471	-	26,803	210,668	26,803
Compensated absences	91,816	4,406	29,751	66,471	45,779
Governmental activities					
Long-term obligations	\$ 17,462,433	\$ 4,406	\$ 2,279,746	\$ 15,187,093	\$ 2,178,029
Business-type activities: General obligation debt					
Bonds	\$ 7,385,000	\$ -	\$ 275,000	\$ 7,110,000	\$ 135,000
Notes	525,000	-	395,000	130,000	395,000
Total general obligation debt	7,910,000	_	670,000	7,240,000	530,000
Debt premium	132,556	-	10,141	122,415	8,356
Notes payable - GBMSD	42,618	-	6,377	36,241	6,651
Compensated absences	44,842	3,337	1,151	47,028	25,525
Business-type activities					
Long-term obligations	\$ 8,130,016	\$ 3,337	\$ 687,669	\$ 7,445,684	\$ 570,532

Total interest paid during the year on long-term debt totaled \$711,255

#### **General Obligation Debt**

General obligation debt currently outstanding is detailed as follows:

	Date of	Final	Interest	Original	Balance
	Issue	<u>Maturity</u>	Rates	<u>Indebtedness</u>	12/31/20
General obligation notes					
Series 2011	05/03/11	09/01/21	2.30-3.10%	\$ 4,120,000	\$ 475,000
Series 2012A	04/19/12	03/01/22	1.20-2.15%	5,530,000	1,080,000
Series 2017B	04/12/17	03/01/27	2.00-3.00%	3,890,000	1,760,000
Series 2019B	04/25/19	03/01/29	3.00-4.00%	2,645,000	2,445,000
General obligation bonds					
Series 2012B	04/19/12	03/01/32	2.00-3.15%	3,065,000	2,015,000
Series 2013A	04/11/13	03/01/27	0.70-2.25%	4,710,000	2,870,000
Series 2013C	10/30/13	03/01/33	2.00-3.80%	4,035,000	3,435,000
Series 2015A	04/16/15	03/01/33	2.00-2.80%	4,150,000	2,750,000
Series 2017A	04/12/17	03/01/37	2.10-3.75%	1,860,000	1,645,000
Series 2019A	04/25/19	03/01/39	3.00%	2,565,000	2,565,000
State Trust Fund Loan	11/21/17	03/15/35	4.00%	1,200,000	1,109,954
Total outstanding general obligation de	ebt				\$ 22,149,954

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

The Village's outstanding notes from direct borrowings related to governmental activities of \$1,109,954 are subject to a statutory provision that in an event of late or non-payment, a one percent per month penalty will be charged and the payment will be collected through a reduction in payments from the State of Wisconsin.

Annual principal and interest maturities of the outstanding general obligation debt of \$22,149,954 on December 31, 2020 are detailed below:

			Government	al Activities					
Year Ended	Notes from Direct Bonded Debt Borrowings Totals								
December 31,			Principal	Interest	Principal	Interest			
2021	\$ 2,050,000	\$ 337,457	\$ 55,447	\$ 44,398	\$ 2,105,447	\$ 381,855			
2022	1,770,000	293,313	57,665	42,180	1,827,665	335,493			
2023	1,280,000	259,277	59,972	39,874	1,339,972	299,151			
2024	1,220,000	230,843	62,268	37,577	1,282,268	268,420			
2025	1,270,000	199,644	64,861	34,984	1,334,861	234,628			
2026-2030	4,700,000	524,856	365,284	133,945	5,065,284	658,801			
2031-2035	1,510,000	78,601	444,457	54,769	1,954,457	133,370			
	\$ 13,800,000	\$ 1,923,991	\$ 1,109,954	\$ 387,727	\$ 14,909,954	\$ 2,311,718			

	Business Type Activities					
Year Ended	Bonde	d Debt				
December 31,	Principal	Interest				
2021	\$ 530,000	\$ 200,286				
2022	415,000	187,808				
2023	420,000	178,224				
2024	440,000	167,295				
2025	445,000	155,942				
2026-2030	2,365,000	585,759				
2031-2035	1,790,000	254,047				
2036-2040	835,000	47,773				
	\$ 7,240,000	\$ 1,777,134				

For governmental activities, the other long-term liabilities are generally funded by the general fund.

#### Legal Margin for New Debt

The Village's legal margin for creation of additional general obligation debt on December 31, 2020 was \$54,115,331 as follows:

Equalized valuation of the Village Statutory limitation percentage	\$ 1,525,305,700 (x) 5%
General obligation debt limitation, per Section 67.03 of the Wisconsin Statutes	76,265,285
Total outstanding general obligation debt applicable to debt limitation Legal margin for new debt	\$ 22,149,954 54,115,331

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### Notes Payable - GBMSD

The Village's sewer utility has purchased capacity in the East River/Bellevue and the East Tower Drive interceptors from GBMSD. Annual principal and interest maturities of the outstanding notes payable to GBMSD of \$36,241 on December 31, 2020 are financed by the sewer utility as detailed below:

Year Ended	Business-type Activities						
December 31,	Principal		Principal Interest			Total	
2021	\$	6,651	\$	1,558	\$	8,209	
2022		6,937		1,272		8,209	
2023		7,235		974		8,209	
2024		7,547		663		8,210	
2025		7,871		339		8,210	
	\$	36,241	\$	4,806	\$	41,047	

#### **G. PENSION PLAN**

#### 1. Plan Description

The WRS is a cost-sharing, multiemployer, defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible state of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone WRS Financial Report, which can be found at http://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

Employees who retire at or after age 65 (54 for protective occupation employees and 62 for elected officials and executive service retirement plan participants, if hired on or before December 31, 2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

#### 2. Post-Retirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment %	Variable Fund Adjustment %
2010	(1.3)	22
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
2016	0.5	(5)
2017	2.0	4
2018	2.4	17
2019	0.0	(10)

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### 3. Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the year ending December 31, 2020, the WRS recognized \$168,592 in contributions from the employer.

Contribution rates for the reporting period are:

Employee Category	<u>Employee</u>	<u>Employer</u>
General (including teachers, executives and elected officials)	6.70%	6.70%
Protective with Social Security	6.70%	11.65%
Protective without Social Security	6.70%	16.25%

## 4. Pension Assets, Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2020, the Village reported an asset of \$492,367 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2019, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2018 rolled forward to December 31, 2019. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Village's proportion of the net pension asset was based on the Village's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2019, the Village's proportion was 0.01529698%, which was an increase of 0.00028591% from its proportion measured as of December 31, 2018.

For the year ended December 31, 2020, the Village recognized pension expense of \$184,643.

At December 31, 2020, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Deferred Outflows

Deferred Inflows

	 Resources	 Resources
Differences between expected and actual experience	\$ 934,624	\$ 467,717
Net differences between projected and actual		
earnings on pension plan investments	-	1,006,574
Changes in assumptions	38,368	-
Changes in proportion and differences between		
employer contributions and proportionate share		
of contributions	142	3,364
Employer contributions subsequent to the		
measurement date	168,592	-
Total	\$ 1,141,726	\$ 1,477,655

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

\$168,592 reported as deferred outflows related to pension resulting from the Village's contributions subsequent to the measurement date will be recognized as a reduction of the net pension asset in the year ended December 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending	
December 31,	 Expense
2021	\$ (149,812)
2022	(111,864)
2023	16,568
2024	(259,413)
Total	\$ (504,521)

#### 5. Actuarial Assumptions

The total pension liability in the December 31, 2019, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial valuation date:

Measurement date of net pension liability (asset):

Actuarial cost method:

Asset valuation method:

December 31, 2018

December 31, 2019

Entry Age Normal

Fair Market Value

Long-term expected rate of return: 7.0% Discount rate: 7.0%

Salary increases:

Inflation 3.0% Seniority/Merit 0.1% - 5.6%

Mortality Wisconsin 2018 Mortality Table

Post-retirement adjustments\* 1.9%

\* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The Total Pension Liability for December 31, 2019 is based upon a roll-forward of the liability calculated from the December 31, 2018 actuarial valuation.

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

Long-term Expected Return on Plan Assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-term	Long-term
	<b>Current Asset</b>	<b>Expected Nominal</b>	<b>Expected Real</b>
	Allocation %	Rate of Return %	Rate of Return %
Core Fund Asset Class			
Global equities	49%	8.1%	5.1%
Fixed income	24.5%	4.9%	2.1%
Inflation sensitive assets	15.5%	4.0%	1.2%
Real estate	9%	6.3%	3.5%
Private equity/debt	8%	10.6%	7.6%
Multi-asset	4%	6.9%	4.0%
Cash	-10%	0.9%	N/A
Total Core Fund	100%	7.5%	4.6%
Variable Fund Asset Class			
U.S. equities	70%	7.5%	4.6%
International equities	30%	8.2%	5.3%
Total Variable Fund	100%	7.8%	4.9%

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.75%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

Single Discount Rate. A single discount rate of 7.00% was used to measure the total pension liability for the current and prior year. This single discount rate is based on the expected rate of return on pension plan investments of 7.00% and a long-term bond rate of 2.75% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2019. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 7.00% expected rate of return implies that a dividend of approximately 1.9% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan members contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members.

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

Sensitivity of the Village's proportionate share of the net pension liability (asset) to changes in the discount rate. The following presents the Village's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.0 percent, as well as what the Village's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0 percent) or 1-percentage-point higher (8.0 percent) than the current rate:

	Dis	Decrease to count Rate (6.00%)	Dis	Current count Rate (7.00%)	 Increase to count Rate (8.00%)
Village's proportionate share of					
the net pension liability (asset)	\$	1,267,934	\$	(492,367)	\$ (1,808,395)

**Pension plan fiduciary net position.** Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at http://etf.wi.gov/publications/cafr.htm.

#### 6. Payables to the Pension Plan

At December 31, 2020, the Village reported a payable of \$0 for the outstanding amount of contributions to the pension plan for the year ended December 31, 2020.

#### H. FUND EQUITY

#### Nonspendable Fund Balance

In the fund financial statements, portions of the governmental fund balances are amounts that cannot be spent because they are either 1) not in spendable form or 2) legally or contractually required to be maintained intact. At December 31, 2020, nonspendable fund balance was as follows:

General Fund	
Nonspendable	
Special assessment receivables	\$ 38,208
Delinquent personal property taxes	60,206
Prepaid items	20,615
Total General Fund Nonspendable Fund Balance	 119,029
Capital Projects	
Nonspendable	
Prepaid items	46,287
Total Nonspendable Fund Balance	\$ 165,316

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### **Restricted Fund Balance**

In the fund financial statements, portions of governmental fund balances are not available for appropriation or are legally restricted for use for a specific purpose. At December 31, 2020, restricted fund balance was as follows:

Special Revenue Funds Restricted for		
Park impact fees - park improvements	\$	107,810
Debt Service Fund		
Restricted for		
Debt retirement		1,077,842
Capital Projects Funds Restricted for		
Tax incremental district no. 1 projects		620,762
Capital projects		524,818
Total Capital Improvement Funds Restricted Fund Balances		1,145,580
Total Restricted Fund Balance	_\$_	2,331,232

#### **Committed Fund Balance**

In the fund financial statements, portions of government fund balances are committed by the Village Board action. At December 31, 2020, governmental fund balance was committed as follows:

General Fund	
Committed for	
Police Department - Capital Grants	\$ 1,000
Fire department - capital equipment	2,548
Capital Projects - Caulking 3100 Eaton Road	13,000
IT equipment replacement	11,720
Senior programs	6,279
Sick leave	49,675
Total General Fund Committed Fund Balance	 84,222
Special revenue funds Committed for	
Tree planting	40,799
Sanitation Fund	25,899
Total Special Revenue Committed Fund Balances	66,698
Capital Proejects Fund Committed for	
Capital projects	224,181
Total Committed Fund Balance	\$ 375,101

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### Minimum General Fund Balance Policy

The Village has also adopted a minimum fund balance policy of 30% of current year actual expenditures for the general fund. The minimum fund balance is maintained for cash flow and working capital purposes. The minimum fund balance amount is calculated as follows:

2020 Actual General Fund Expenditures	\$ 5,610,832
Minimum Fund Balance %	(x) 30%
Minimum Fund Balance Amount	\$ 1,683,250

The Village's unassigned general fund balance of \$2,073,412 is above the minimum fund balance amount.

#### **Net Position**

The Village reports restricted net position at December 31, 2020 as follows:

Governmental activities	
Restricted for	
Pension	\$ 358,138
Debt service	921,582
Capital improvements	
Park improvements	107,810
Tax incremental district no. 1 projects	1,088,669
Total governmental activities restricted net position	2,476,199
Business-type activities	
Restricted for	
Pension	134,229
Capital improvements	
Replacement fund	476,193
Total business-type activities restricted net position	610,422
Total restricted net position	\$ 3,086,621

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### **NOTE 4: OTHER INFORMATION**

#### A. TAX INCREMENTAL FINANCING DISTRICTS

The Village has established separate capital projects funds for Tax Incremental Districts (TIDs) No. 1 and No. 2 which were created by the Village in accordance with Section 66.1105 of the Wisconsin Statutes. At the time the District was created, the property tax base within the Districts was "frozen" and increment taxes resulting from increases to the property tax base are used to finance District improvements, including principal and interest on long-term debt issued by the Village to finance such improvements. The Statutes allow eligible project costs to be incurred up to five years prior to the maximum termination date. The Village's Districts are still eligible to incur project costs.

Since creation of the above Districts, the Village has provided various financing sources to the TIDs. The foregoing amounts are not recorded as liabilities in the TID capital project funds but can be recovered by the Village from any future excess tax increment revenues. As of December 31, 2020, the Village can recover \$5,880,685 from future excess tax increment revenues of the following:

	Recoverable					
	Costs					
TID No. 1	\$	4,679,239				
TID No. 2		1,201,446				

The intent of the Village is to recover the above amounts from future TID surplus funds, if any, prior to termination of the respective Districts. Unless terminated by the Village prior thereto, each TID has a statutory termination year as follows:

	Termination
	Year
TID No. 1	2033
TID No. 2	2036

#### **B. WATER PURCHASE CONTRACT**

The Village is a Charter Member of the Central Brown County Water Authority (the "Authority") with five other Brown County communities. The Authority was formed under Wisconsin Statutes in 1998 to provide a long-term solution to water quantity and quality concerns. In 2004 the Authority entered into a contract to purchase Lake Michigan water from the Village of Manitowoc.

Each Charter Member has entered into a water sales contract under which they agree to purchase wholesale water from the Authority. Rates charged to each member are billed monthly and are based on 1) operation and maintenance cost, 2) fixed costs, including debt service on Authority revenue bonds, and 3) required security fund deposits. During 2020, the Village made payments of \$2,256,822 in accordance with the water purchase contract.

The contract requires each Charter Member to purchase water through 2040. The contract also requires the members to fund the revenue bond Security Fund to provide additional funds for Authority debt service if sufficient funds are not available from the monthly billings.

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2020

#### C. RISK MANAGEMENT

The Village is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. The Village completes an annual review of its insurance coverage to ensure adequate coverage. Settled claims have not exceeded this commercial coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year.

#### D. CONTINGENCIES

From time to time, the Village is party to other various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and legal counsel that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the Village's financial position or results of operations.

#### E. RISKS AND UNCERTAINTIES

The Coronavirus Disease 2019 (COVID-19) has affected global markets, supply chains, employees of organizations, and local communities. Specific to the Village, COVID-19 may impact parts of its 2021 operations and financial results. Management believes the Village is taking appropriate actions to mitigate the negative impact. However, the full impact of COVID-19 is unknown and cannot be reasonably estimated as of June 21, 2021.

#### F. SUBSEQUENT EVENT

On March 10, 2021, the Village issued \$8,125,000 General Obligation Corporate Purpose Bonds, Series 2021A to finance Water System Improvements, Sewer System Improvements and Street Improvements. Principal payments of \$165,000 to \$785,000 are due annually from 2020 to 2041. The notes bear interest at 1.3 – 3.0%. A portion of the bonds are to be used to retire \$1,061,787 remaining on the State Trust Fund Loan dated November 21, 2017 and \$2,459,904 remaining on the General Obligation Street Improvement and Refunding Bonds, Series 2013A, dated April 11, 2013 on May 17, 2021.

### REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) WISCONSIN RETIREMENT SYSTEM LAST 10 FISCAL YEARS

Plan Year Ending	Proportion of the Net Pension Liability (Asset)	Sh Ne	Share of the Net Pension		0.10.0 0. 0.10		Share of the Net Pension		Covered Payroll (plan year)	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
12/31/14	0.01407104%	\$	(345,623)	\$	1,784,724	19.37%	102.74%				
12/31/15	0.01391070%		226,046		1,800,108	12.56%	98.20%				
12/31/16	0.01397964%		115,226		1,852,705	6.22%	99.12%				
12/31/17	0.01429024%		(424,294)		1,924,724	22.04%	102.93%				
12/31/18	0.01501107%		534,046		2,082,752	25.64%	96.45%				
12/31/19	0.01529698%		(492,367)		2,013,604	24.45%	102.96%				

SCHEDULE OF CONTRIBUTIONS WISCONSIN RETIREMENT SYSTEM LAST 10 FISCAL YEARS

Fiscal Year Ending			Required Required				 Contribution Deficiency (Excess)	 Covered Payroll (fiscal year)	Contributions as a Percentage of Covered Payroll		
12/31/15	\$	133,748	\$	133,748	\$ -	\$ 1,800,108	7.43%				
12/31/16		134,178		134,178	-	1,852,705	7.24%				
12/31/17		130,881		130,881	-	1,924,724	6.80%				
12/31/18		139,546		139,546	-	2,082,752	6.70%				
12/31/19		156,280		156,280	-	2,013,604	7.76%				
12/31/20		168,592		168,592	-	2,077,057	8.12%				

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

Changes of benefit terms. There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions. No significant changes in assumption were noted from the prior year

The Village is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

#### SUPPLEMENTARY INFORMATION

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2020

		Tree	Ç,	anitation		Park Impact Fees
ASSETS		riee		ariitatiori		rees
Cash and investments	\$	95,349	\$	12,624	\$	107,810
Restricted cash and investments		-		-		-
Receivables						
Taxes and special charges		-		8,662		-
Accounts, net		-		92,006		-
Special assessments Due from other governments		-		-		-
Prepaid items		_		_		_
rrepaid items						
Total assets	\$	95,349	\$	113,292	\$	107,810
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities						
Accounts payable	\$	-	\$	87,393	\$	-
Due to other funds	·	-	•	-		_
Advance from other funds		-		-		-
Special deposits		54,550		-		-
Unearned revenues						
Total liabilities		54,550		87,393		
Deferred inflows of resources						
Property taxes levied for subsequent year		-		-		-
Loans receivable		-		-		-
Special assessments						
Total deferred inflows of resources						
Fund balances						
Nonspendable		-		-		-
Restricted		-		_		107,810
Committed		40,799		25,899		-
Unassigned						
Total fund balances		40,799		25,899		107,810
Total liabilities, deferred inflows of resources,						
and fund balances	\$	95,349	\$	113,292	\$	107,810

				Capital Projects									
	Fire Impact Fees		Impact Impact		Tax Incremental District No. 1			Tax remental trict No. 2		Capital Projects	Totals		
\$	610 -	\$	455 -	\$	1,123,873	\$	59,132 -	\$	795,040 3,430	\$	2,194,893 3,430		
	- - - -		- - - -		314,939 - 116,167 351,740		82,833 - - -		- 79,907 - 46,287		406,434 92,006 196,074 351,740 46,287		
\$	610	\$	455	\$	1,906,719	\$	141,965	\$	924,664	\$	3,290,864		
\$	- 54,238 - - -	\$	- 45,598 - - -	\$	2,100 - 300,000 - -	\$	91,492 - - -	\$	121 - - 45,920 3,430	\$	89,614 191,328 300,000 100,470 3,430		
	54,238		45,598		302,100		91,492		49,471		684,842		
	- - -		- - -		515,950 351,740 116,167		141,965 - -		- - 79,907		657,915 351,740 196,074		
					983,857		141,965		79,907		1,205,729		
	- - - (53,628)		- - - (45,143)		- 620,762 - -		- - - (91,492)		46,287 524,818 224,181		46,287 1,253,390 290,879 (190,263)		
	(53,628)		(45,143)		620,762		(91,492)		795,286		1,400,293		
\$	610	\$	455	\$	1,906,719	\$	141,965	\$	924,664	\$	3,290,864		

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

			Special Revenue
	Tree	Sanitation	Park Impact Fees
REVENUES			
Taxes	\$ -	\$ -	\$ -
Special assessments	-	- 42.450	-
Intergovernmental Licenses and permits	_	42,450 14,080	32,806
Public charges for services	15,931	705,120	52,000
Miscellaneous	-	150,549	405
Total revenues	 15,931	912,199	33,211
EXPENDITURES			
Current			
Public works	-	884,961	-
Culture and recreation  Conservation and development	- 19,712	-	-
Debt service	19,712	-	-
Principal	_	_	_
Interest and fiscal charges	-	-	-
Capital outlay	 		<u> </u>
Total expenditures	 19,712	884,961	
Excess of revenues over (under) expenditures	(3,781)	27,238	33,211
OTHER FINANCING USES Transfers out	_	-	-
N	(2.704)	27.220	22.244
Net change in fund balances	(3,781)	27,238	33,211
Fund balances - January 1	 44,580	(1,339)	74,599
Fund balances - December 31	\$ 40,799	\$ 25,899	\$ 107,810

			Capital Projects								
	Fire Police Impact Impact Fees Fees			Tax Incremental District No. 1		Tax remental trict No. 2		General Capital Projects	Totals		
\$	- - - 17,543 - 4	\$ - - 10,153 - 2	\$	467,297 28,694 133,721 - - 9,056	\$	119,187 - 35 - - -	\$	246,743 130,563 26,495 - 46,303	\$	833,227 159,257 202,701 74,582 721,051 206,319	
	17,547	10,155		638,768		119,222		450,104		2,197,137	
	- - - - -	- - - - -		- 40,804 250,000 150,998		- 27,946 53,192 46,653		11,047 50,000 - - - 300,537		896,008 50,000 88,462 303,192 197,651 300,537	
_	-		_	441,802		127,791		361,584		1,835,850	
	17,547	10,155	_	196,966		(8,569)		88,520		361,287	
	(43,803) (26,256) (27,372)	(26,950 (16,795 (28,348	)	196,966 423,796		(8,569)		88,520 706,766		(70,753) 290,534 1,109,759	
\$	(53,628)	\$ (45,143	) \$	620,762	\$	(91,492)	\$	795,286	\$	1,400,293	

GENERAL FUND
DETAILED COMPARISON OF BUDGETED AND ACTUAL REVENUES
FOR THE YEAR ENDED DECEMBER 31, 2020
WITH COMPARATIVE ACTUAL AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2019

							Final	riance Budget -		
			dget					sitive		2019
_		Original		Final		Actual	(Ne	gative)		Actual
Taxes	<i>t</i>	2.605.076	<b>.</b>	2.605.076	4	2.606.070	<b>.</b>	4.000	<b>*</b>	2 504 206
General property	\$	2,685,076	\$	2,685,076	\$	2,686,078	\$	1,002	\$	2,581,396
Room accommodation		13,600		13,600		7,765		(5,835)		13,744
Mobile home		163,700		163,700		170,931		7,231		166,444
Managed forest land taxes		29		29		29		(2.04)		29
Interest and taxes		500		500		119		(381)		2,762
Agricultural land use penalty		10,000		10,000		9,340		(660)		14,666
Total taxes		2,872,905		2,872,905		2,874,262		1,357		2,779,041
Intergovernmental										
State		226 202		226 202		200.014		C2 F12		226 202
State shared taxes		336,302		336,302		398,814		62,512		336,302
Fire insurance dues		59,518		59,518		59,559		41		59,518
Tax exempt computer aid		44,885		44,885		36,544		(8,341)		44,633
Transportation		548,808		548,808		548,064		(744)		569,715
Forest cropland		4		4		502.022		-		4
Other grants		308,063		573,173		593,823		20,650		315,193
Total intergovernmental		1,297,580		1,562,690		1,636,808		74,118		1,325,365
Licenses and permits										
Licenses										
Liquor and malt beverage		27,800		27,800		46,718		18,918		28,168
Operators, cigarette and										
other licenses		9,000		9,000		9,070		70		2,762
Cigarette		1,300		1,300		1,300		-		1,300
Dog		4,000		4,000		2,840		(1,160)		3,463
Bicycle		80		80		40		(40)		90
Cable television		144,250		144,250		139,972		(4,278)		149,495
Other licenses and permits		154,488		154,488		158,288		3,800		152,346
Permits										
Building		90,000		90,000		112,174		22,174		110,148
Total licenses and permits		430,918		430,918		470,402		39,484		447,772
Fines and forfeits										
Court fines and penalties		168,500		168,500		102,757		(65,743)		156,363

GENERAL FUND
DETAILED COMPARISON OF BUDGETED AND ACTUAL REVENUES
FOR THE YEAR ENDED DECEMBER 31, 2020
WITH COMPARATIVE ACTUAL AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2019

						ariance I Budget -	
	Buo	dget				ositive	2019
	Original		Final	Actual	(N	egative)	Actual
Public charges for services							
Planning & development fees	\$ 25,000	\$	25,000	\$ 30,234	\$	5,234	\$ 30,321
Clerk	100		100	322		222	71
License publication fees	1,060		1,060	1,085		25	1,085
Street department	11,925		11,925	16,516		4,591	3,530
Animal control fees	-		-	92		92	-
Park rentals	170,822		170,822	75,725		(95,097)	147,163
Senior programs	8,000		8,000	750		(7,250)	5,200
Tree charges	3,600		3,600	690		(2,910)	3,000
Engineering Charges	-		-	23,592		23,592	30,904
Other public charges	 20,000		20,000	 13,164		(6,836)	18,284
Total public charges for							
services	 240,507		240,507	 162,170		(78,337)	 239,558
Miscellaneous							
Interest on investments	77,650		77,650	51,221		(26,429)	90,891
Lease agreements	217,620		217,620	179,940		(37,680)	175,593
Rental properties	64,055		64,055	64,826		771	66,134
Insurance dividends	-		-	6,601		6,601	12,820
Donations	12,600		12,600	14,696		2,096	23,984
Other	 200		200	 300		100	 300
Total miscellaneous	372,125		372,125	317,584		(54,541)	369,722
Total revenues	\$ 5,382,535	\$	5,647,645	\$ 5,563,983	\$	(83,662)	\$ 5,317,821

GENERAL FUND
DETAILED COMPARISON OF BUDGETED AND ACTUAL EXPENDITURES
FOR THE YEAR ENDED DECEMBER 31, 2020
WITH COMPARATIVE ACTUAL AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2019

						Final	ariance Budget -		
		udget					ositive		2019
Carantagaran	Original		Final		Actual	<u>(Ne</u>	egative)		Actual
General government	¢ 24.570		24.570	<b>+</b>	22.044	<b>#</b>	650	<b>.</b>	2444
Village Board	\$ 24,570		•	\$	23,911	\$	659	\$	24,141
Municipal court	81,698		81,698		66,719		14,979		82,538
Administrative services	127,009		127,627		117,722		9,905		135,471
Clerk/treasurer's office	59,324		59,324		59,794		(470)		49,132
Legal/professional	50,695		51,475		29,372		22,103		47,680
Assessment of property	111,301		111,301		114,456		(3,155)		42,256
Accounting and auditing	79,508		79,508		77,765		1,743		73,804
Elections	20,973		49,934		51,550		(1,616)		6,402
Technology	126,443		144,716		148,813		(4,097)		102,833
Other general government	180,485		196,606		163,849		32,757		158,096
Building and plant	26,652		26,652		32,625		(5,973)		26,665
Insurance	32,696	)	32,696		35,636		(2,940)		35,358
Illegal taxes and refunds							-		2,369
Total general government	921,354	<u> </u>	986,107		922,212		63,895		786,745
Public safety	4 22 4 002		4 2 2 5 4 4 2		4 242 420		22.042		4 277 000
Police department	1,334,983		1,335,142		1,313,129		22,013		1,277,980
Fire department	1,217,245		1,221,475		1,117,194		104,281		1,122,713
Ambulance	70,000		70,000		70,000		-		70,000
Inspection	148,340		148,340		155,505		(7,165)		150,393
Total public safety	2,770,568	<u> </u>	2,774,957		2,655,828		119,129		2,621,086
Public works									
Public works administration	31,368	}	31,437		12,917		18,520		15,747
Street maintenance	534,493		536,021		496,926		39,095		603,447
Street construction	80,018		80,156		76,914		3,242		131,397
Street lighting	122,347		122,347		122,794		(447)		125,893
Transit expense	443,094		443,094		447,396		(4,302)		433,882
Total public works	1,211,320		1,213,055		1,156,947		56,108		1,310,366
Culture and recreation									
Administration	53,159		53,159		49,742		3,417		55,422
Community center	8,000		8,000		156		7,844		6,834
Parks	263,907		264,838		227,711		37,127		251,270
Recreation programs and events	220,274		220,543		160,486		60,057		186,010
Total culture and recreation	545,340	<u> </u>	546,540		438,095		108,445		499,536

GENERAL FUND
DETAILED COMPARISON OF BUDGETED AND ACTUAL EXPENDITURES
FOR THE YEAR ENDED DECEMBER 31, 2020
WITH COMPARATIVE ACTUAL AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2019

	 Buc	dget			Fina	'ariance I Budget - Positive	2019
	 Original		Final	Actual	<u>(N</u>	legative)	 Actual
Conservation and development							
Planning projects	\$ 67,607	\$	67,607	\$ 58,674	\$	8,933	\$ 54,133
Economic development	27,966		27,966	28,840		(874)	27,290
Street trees	 39,782		41,282	 57,414		(16,132)	 38,976
Total conservation and development	135,355		136,855	144,928		(8,073)	120,399
Capital outlay							
General government	83,128		275,954	207,888		68,066	61,984
Law enforcement	63,100		63,100	58,497		4,603	63,272
Fire department	7,000		9,548	-		9,548	7,663
Public works	-		2,408	2,408		-	6,413
Economic development	2,000		2,000	1,945		55	-
Parks and recreation	26,200		26,200	 22,084		4,116	 9,356
Total capital outlay	181,428		379,210	292,822		86,388	148,688
Total expenditures	\$ 5,765,365	\$	6,036,724	\$ 5,610,832	\$	425,892	\$ 5,486,820

TREE SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2020

		Budgeted	d Amou	nts			Final	ance with Budget - ositive
	Original		Final		- Actual		(Negative)	
REVENUES					'			
Public charges for services	\$	13,000	\$	13,000	\$	15,931	\$	2,931
EXPENDITURES  Current								
Conservation and development		13,000		13,000		19,712		(6,712)
Net change in fund balance		-		-		(3,781)		(3,781)
Fund balance - January 1		44,580		44,580		44,580		
Fund balance - December 31	\$	44,580	\$	44,580	\$	40,799	\$	(3,781)

SANITATION SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2020

		Budgeted	Amou	unts			Final	ance with Budget - ositive
		Original	<u>Final</u>		Actual		(Negative)	
REVENUES		_		_		_		_
Intergovernmental	\$	42,005	\$	42,463	\$	42,450	\$	(13)
Licenses and permits		16,180		16,180		14,080		(2,100)
Public charges for services		673,174		673,174		705,120		31,946
Miscellaneous	-	148,500		148,500		150,549		2,049
Total revenues		879,859		880,317		912,199		31,882
EXPENDITURES Current								
Public works		846,595		847,053		884,961		(37,908)
Net change in fund balance		33,264		33,264		27,238		(6,026)
Fund balance - January 1		(1,339)		(1,339)		(1,339)		
Fund balance - December 31	\$	31,925	\$	31,925	\$	25,899	\$	(6,026)

PARK IMPACT FEES SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2020

		Budgeted	l Amou			Final P	ance with Budget - ositive
	(	<u> Driginal</u>		Final	 Actual	(N	egative)
REVENUES Licenses and permits Miscellaneous	\$	40,000 1,000	\$	40,000 1,000	\$ 32,806 405	\$	(7,194) (595)
Total revenues		41,000		41,000	 33,211		(7,789)
<b>EXPENDITURES</b> Total expenditures							
Net change in fund balance		41,000		41,000	33,211		(7,789)
Fund balance - January 1		74,599		74,599	 74,599		
Fund balance - December 31	\$	115,599	\$	115,599	\$ 107,810	\$	(7,789)

FIRE IMPACT FEES SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2020

	 Budgeted Original	Amo	unts Final	Actual	Variance with Final Budget - Positive (Negative)	
REVENUES	 <u> </u>		111101	· totaai		<u>ogauro,</u>
Licenses and permits	\$ 20,000	\$	20,000	\$ 17,543	\$	(2,457)
Miscellaneous	 15		15	 4		(11)
Total revenues	20,015		20,015	 17,547		(2,468)
OTHER FINANCING USES Transfers out	 (43,803)		(43,803)	 (43,803)		
Net change in fund balance	(23,788)		(23,788)	(26,256)		(2,468)
Fund balance - January 1	 (27,372)		(27,372)	 (27,372)		
Fund balance - December 31	\$ (51,160)	\$	(51,160)	\$ (53,628)	\$	(2,468)

POLICE IMPACT FEES SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2020

	 Budgeted Original	l Amou		Actual	Variance with Final Budget - Positive (Negative)		
REVENUES		<b></b>	10 500	¢	10.153		
Licenses and permits Miscellaneous	\$  10,500 10	\$	10,500 10	\$	10,153 2	\$	(347)
Total revenues	 10,510		10,510		10,155		(355)
OTHER FINANCING USES Transfers out	 (26,950)		(26,950)		(26,950)		
Net change in fund balance	(16,440)		(16,440)		(16,795)		(355)
Fund balance - January 1	 (28,348)		(28,348)		(28,348)		
Fund balance - December 31	\$ (44,788)	\$	(44,788)	\$	(45,143)	\$	(355)

DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2020

	Budgeted	l Amo	ounts		Fina	iance with I Budget - Positive
	 Original		Final	Actual	(Negative)	
REVENUES Taxes Special assessments Miscellaneous	\$ 1,099,017 631,248 187,985	\$	1,099,017 631,248 187,985	\$ 1,100,134 355,222 179,489	\$	1,117 (276,026) (8,496)
Total revenues	 1,918,250		1,918,250	 1,634,845		(283,405)
EXPENDITURES Debt service						
Principal Interest and fiscal charges	 1,920,000 269,013		1,920,000 269,013	 1,920,000 269,357		(344)
Total expenditures	 2,189,013		2,189,013	 2,189,357		(344)
Excess of revenues under expenditures	 (270,763)		(270,763)	(554,512)		(283,749)
OTHER FINANCING SOURCES Transfers in	 70,753		70,753	 70,753		
Net change in fund balance	(200,010)		(200,010)	(483,759)		(283,749)
Fund balance - January 1	1,561,601		1,561,601	 1,561,601		
Fund balance - December 31	\$ 1,361,591	\$	1,361,591	\$ 1,077,842	\$	(283,749)

GENERAL CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2020

	Budgeted	Amo	unts		Fina	ance with Budget - ositive	
	 Original		Final	Actual	(Negative)		
REVENUES							
Taxes	\$ 240,000	\$	240,000	\$ 246,743	\$	6,743	
Special assessments	111,911		111,911	130,563		18,652	
Intergovernmental	-		-	26,495		26,495	
Miscellaneous	 35,000		87,400	46,303		(41,097)	
Total revenues	 386,911		439,311	450,104		10,793	
EXPENDITURES							
Current							
Public works	-		-	11,047		(11,047)	
Culture and recreation	50,000		50,000	50,000		-	
Capital outlay	 1,118,303		1,170,703	300,537		870,166	
Total expenditures	 1,168,303		1,220,703	 361,584		859,119	
Excess of revenues over (under)							
expenditures	 (781,392)		(781,392)	88,520		869,912	
OTHER FINANCING SOURCES							
Long-term debt issued	 710,000		710,000			(710,000)	
Net change in fund balance	(71,392)		(71,392)	88,520		159,912	
Fund balance - January 1	 706,766		706,766	 706,766			
Fund balance - December 31	\$ 635,374	\$	635,374	\$ 795,286	\$	159,912	

TAX INCREMENTAL DISTRICT NO. 1 CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2020

		Budgeted	l Amo	ounts			riance with al Budget - Positive
		Original		Final	Actual	(	Negative)
REVENUES							
Taxes	\$	467,526	\$	467,526	\$ 467,297	\$	(229)
Special assessments		28,694		28,694	28,694		-
Intergovernmental		80,418		80,453	133,721		53,268
Miscellaneous		21,388		21,388	 9,056		(12,332)
Total revenues		598,026		598,061	 638,768		40,707
EXPENDITURES							
Current							
Conservation and development		484,028		484,063	40,804		443,259
Debt service		250,000		250,000	250,000		
Principal Interest and fiscal charges		250,000 258,998		250,000 258,998	250,000 150,998		108,000
Capital outlay		2,071,300		2,071,300	150,996		2,071,300
Capital Outlay	-	2,071,300		2,071,300			2,071,300
Total expenditures		3,064,326		3,064,361	 441,802		2,622,559
Excess of revenues over (under)							
expenditures		(2,466,300)		(2,466,300)	 196,966		2,663,266
OTHER FINANCING SOURCES (USES)							
Long-term debt issued		2,634,986		2,634,986	_		(2,634,986)
g The state of the							
Net change in fund balance		168,686		168,686	196,966		28,280
Fund balance - January 1		423,796		423,796	 423,796		
Fund balance - December 31	\$	592,482	\$	592,482	\$ 620,762	\$	28,280

TAX INCREMENTAL DISTRICT NO. 2 CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2020

		Budgeted Original	Amo	unts Final	Actual	Final P	ance with Budget - ositive egative)
REVENUES		original			 7101001		<u>gaure)</u>
Taxes	\$	119,245	\$	119,245	\$ 119,187	\$	(58)
Intergovernmental				35	 35		
Total revenues		119,245		119,280	 119,222		(58)
EXPENDITURES							
Current				20.04=	07.0.46		10.071
Conservation and development		38,282		38,317	27,946		10,371
Debt service		F2 402		F2 102	F2 102		-
Principal		53,192		53,192	53,192		-
Interest and fiscal charges	-	46,653		46,653	 46,653		
Total expenditures		138,127		138,162	127,791		10,371
Net change in fund balance		(18,882)		(18,882)	(8,569)		10,313
Fund balance - January 1		(82,923)		(82,923)	 (82,923)		
Fund balance - December 31	\$	(101,805)	\$	(101,805)	\$ (91,492)	\$	10,313

### STATISTICAL SECTION

#### VILLAGE OF BELLEVUE, WISCONSIN Net Position by Component Last Ten Fiscal Years

(accrual basis of accounting)

	•				•	Fiscal	Year	r				
	2011	2012		2013	2014	2015		2016	2017	2018	2019	2020
Governmental Activities	•							•		·		
Net investment in capital assets	\$ 16,362,762 \$	14,998,65	3 \$	13,189,587	\$ 13,021,207	\$ 13,420,461	\$	15,596,704 \$	14,115,856	\$ 14,089,660 \$	14,261,149	\$ 16,007,959
Restricted	442,212	625,32	7	1,183,738	1,216,289	2,742,476		1,381,121	1,452,481	2,554,720	2,450,831	2,467,199
Unrestricted	3,594,127	3,846,77	8	4,432,487	5,548,890	3,589,964		3,215,687	5,686,408	4,193,459	4,839,551	4,040,104
Total governmental activities net position	\$ 20,399,101 \$	19,470,75	8 \$	18,805,812	\$ 19,786,386	\$ 19,752,901	\$	20,193,512 \$	21,254,745	\$ 20,837,839 \$	21,551,531	\$ 22,515,262
Business-type activities												
Net investment in capital assets	\$ 27,508,548 \$			28,963,680	\$ 29,427,231	\$ 28,948,865	\$	28,931,132 \$	28,565,115	\$ 28,730,179 \$	30,441,728	\$ 31,098,060
Restricted	25,714	25,75		79,369	133,041	401,449		241,377	297,413	490,081	420,340	610,422
Unrestricted	 4,211,962	4,427,14	4	4,822,115	3,819,906	4,624,890		5,259,825	5,470,431	5,284,011	5,311,290	4,009,013
Total business-type activities net position	\$ 31,746,224 \$	32,354,08	5 \$	33,865,164	\$ 33,380,178	\$ 33,975,204	\$	34,432,334 \$	34,332,959	\$ 34,504,271 \$	36,173,358	\$ 35,717,495
Primary government												
Net investment in capital assets	\$ 43,871,310 \$	42,899,83	9 \$	42,153,267	\$ 42,448,438	\$ 42,369,326	\$	44,527,836 \$	42,680,971	\$ 42,819,839 \$	44,702,877	\$ 47,106,019
Restricted	467,926	651,08	2	1,263,107	1,349,330	3,143,925		1,622,498	1,749,894	3,044,801	2,871,171	3,077,621
Unrestricted	7,806,089	8,273,92	2	9,254,602	9,368,796	8,214,854		8,475,512	11,156,839	9,477,470	10,150,841	8,049,117
Total primary government net position	\$ 52,145,325 \$	51,824,84	3 \$	52,670,976	\$ 53,166,564	\$ 53,728,105	\$	54,625,846 \$	55,587,704	\$ 55,342,110 \$	57,724,889	\$ 58,232,757

# VILLAGE OF BELLEVUE, WISCONSIN Change in Net Position Last Ten Years (modified accrual basis of accounting)

						l Year				
_	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Expenses										
Governmental Activities:	\$ 601.880	ć cor 40c	ć 745.700	ć 074.003	ć 056.020	ć 000.cor	ć 024.204	¢ 000.070	ć 010.0C0	¢ 105105
General government	\$ 601,880 2,101,597	\$ 695,496 2,361,972	\$ 745,728 2,189,054	\$ 871,802 2,482,212	\$ 856,838 2,398,176	\$ 890,695 2,519,731	\$ 824,284 2,620,368	\$ 888,078 2,895,886	\$ 910,069 2,983,517	\$ 1,051,86 2,896,94
Public safety Public works	2,101,597	4,105,895	3,124,120	2,462,212	4,252,166	2,519,731	2,827,529	2,937,754	2,734,257	3,082,48
Health and human services	2,127,037	4,103,833	3,124,120	2,213,647	4,232,100	2,380,420	2,827,329	2,337,734	2,734,237	3,002,40
Culture and recreation	509,759	349,979	658,666	561,657	520,680	578,443	642,503	575,221	636,209	507,77
Conservation and development	113,212	56,389	650,356	194,275	115,332	135,242	129,960	846,251	412,119	231,93
Interest on debt	416,996	479,846	604,248	453,817	481,724	401,659	457,972	427,342	494,207	413,06
Total Governmental Activities	5,871,101	8,049,577	7,972,172	6,779,610	8,624,916	7,106,196	7,502,616	8,570,532	8,170,378	8,184,05
Business-type Activities:										
Water utility	2,892,719	2,751,921	2,887,859	2,966,648	3,037,235	3,006,186	3,063,241	2,989,455	3,300,590	3,632,50
Sewer utility	1,943,067	1,978,036	2,195,255	2,298,467	2,435,948	2,366,201	2,552,817	2,729,924	2,803,298	2,832,15
Stormwater utility	855,819	1,025,771	987,244	1,031,756	761,654	760,357	850,581	898,450	913,823	957,34
Total Business-type Activities	5,691,605	5,755,728	6,070,358	6,296,871	6,234,837	6,132,744	6,466,639	6,617,829	7,017,711	7,422,01
Total Expenses	\$ 11,562,706	\$ 13,805,305	\$ 14,042,530	\$ 13,076,481	\$ 14,859,753	\$ 13,238,940	\$ 13,969,255	\$ 15,188,361	\$ 15,188,089	\$ 15,606,06
Program Revenues										
Governmental Activities:										
Charges for services:										
General government	\$ 85,553									
Public safety	265,730	446,546	410,075	458,084	461,541	419,346	468,811	498,282	446,297	394,51
Public works	799,170	765,568	766,982	771,317	664,195	747,841	743,323	783,756	917,876	928,56
Health and human services	-	=	-	=	-	-	-	-	-	
Culture and recreation	138,293	210,048	234,085	210,521	223,456	175,046		279,716	239,020	125,90
Conservation and development	7,535	8,715	9,960	3,760	11,470	14,780	15,940	16,805	17,955	14,38
Operating grants and contributions	666,272	512,172	511,347	678,663	810,212	747,473	814,510	958,752	1,125,721	1,081,71
Capital grants and contributions	794,517	753,800	1,895,241	915,523	620,233	351,226	1,110,864	87,483	1,030,806	13,14
Total Governmental Activities Program Revenue	2,757,070	2,918,224	4,027,232	3,223,517	2,963,832	2,656,940	3,543,186	2,822,451	3,979,165	2,776,36
Business-type Activities:										
Charges for services:	2 020 045	2 200 245	2 247 257	2 240 570	2 246 560	2 442 504	2 405 202	2 474 000	2 400 405	2 407 00
Water utility	2,928,815	3,380,346	3,247,267	3,240,570	3,346,569	3,412,601	3,406,283	3,474,800	3,400,196	3,487,88
Sewer utility	1,824,596	1,972,988	2,005,851	2,136,911	2,467,071	2,486,108	2,501,399	2,625,362	2,569,704	2,666,66
Stormwater utility	584,452	592,884	601,158	609,007	625,510	629,943	643,425	647,574	651,497	897,24
Operating grants and contributions Capital grants and contributions	20,591 63,988	- COE E16	774,577	16 422	71,480	116,521 153,978	14.613	34,441	13,252	45,15
Total business-type activities program revenue	5,422,442	695,516 6,641,734	6,628,853	16,432 6,002,920	6,510,630	6,799,151	14,612 6,565,719	182,357 6,964,534	1,367,615 8,002,264	67,43 7,164,38
Total primary government program revenue	\$ 8,179,512	\$ 9,559,958	\$ 10,656,085	\$ 9,226,437	\$ 9,474,462	\$ 9,456,091	\$ 10,108,905	\$ 9,786,985	\$ 11,981,429	\$ 9,940,75
Net (Expense)/Revenue										
Governmental activities	\$ (3,114,031)	) ¢ (5 131 353)	\$ (3.944.940)	\$ (3.556.093)	\$ (5.661.084)	\$ (4.449.256)	\$ (3.959.430)	\$ (5,748,081)	\$ (4.191.213)	\$ (5,407.68
Business-type activities	(269,163)		558,495	(293,951)	275,793	666,407	99,080	346,705	984,553	(257,62
Total primary government net revenue	\$ (3,383,194)					\$ (3,782,849)				\$ (5,665,31
General Revenue and Other Changes in Net Position Governmental activities										
Taxes										
Property taxes	\$ 2,932,222	3,150,409	3,234,383	\$ 3,265,729	\$ 3,589,459	\$ 3,661,737	\$ 3,715,780	\$ 3,985,361	\$ 4,088,550	\$ 4,372,69
Other taxes	342,893	173,119	181,585	182,668	932,725	167,024	177,557	181,462	358,603	434,80
Unrestricted grants and contributions	457,593	355,184	357,526	354,018	360,763	358,314	355,045	354,886	391,009	764,51
Interest and investment earnings	86,864	74,850	93,029	84,929	98,288	95,539	134,438	164,130	222,629	117,46
Miscellaneous	261,849	255,194	299,885	338,207	194,625	368,308	382,729	411,462	429,152	406,59
Special item - gain on sale of asset	-	70,610	20,138	81,923	52,896	-	18,911	-	8,872	23,59
Transfers in (out)	220,411	274,653	(906,552)	229,193	(69,678)		236,203	233,874	239,840	251,74
Total governmental activities	4,301,832	4,354,019	3,279,994	4,536,667	5,159,078	4,889,867	5,020,663	5,331,175	5,738,655	6,371,42
Business-type activities Other Taxes	-	-	_	_	-	_	-	-	-	
Interest and investment earnings	55,876	48,395	43,032	38,158	36,436	29,668	37,748	58,481	90,624	53,50
Miscellaneous	-	+0,333	43,032		3,500		-	-	-	-
Special item - gain on sale of asset	-	-	3,000	-	-	-	-	-	-	
Transfers in (out)	(220,411)	(274,653)	906,552	(229,193)	69,678	(238,945)	(236,203)	(233,874)	(239,840)	(251,74
Total business-type activities	(164,535)		952,584	(191,035)	109,614	(209,277)			(149,216)	(198,23
Total primary government	\$ 4,137,297	\$ 4,127,761	\$ 4,232,578	\$ 4,345,632	\$ 5,268,692	\$ 4,680,590	\$ 4,822,208	\$ 5,155,782	\$ 5,589,439	\$ 6,173,18
Changes in Net Position										
Changes in Net Position Governmental activities	\$ 1,187,801	\$ (777,334)	\$ (664,946)	\$ 980,574	\$ (502,006)	\$ 440,611	\$ 1,061,233	\$ (416,906)	\$ 1,547,442	\$ 963,73
Changes in Net Position Governmental activities Business-type activities Total change in net position	\$ 1,187,801 (433,698) \$ 754,103	659,748	1,511,079	(484,986)	\$ (502,006) 385,407 \$ (116,599)	457,130	(99,375)	171,312	835,337	\$ 963,73 (455,86) \$ 507,86

# VILLAGE OF BELLEVUE, WISCONSIN Fund Balances of Governmental Funds Last Ten Years (modified accrual basis of accounting)

					Fisca	I V					
	2044 (4)	2042	2042	2044		rea		2047	2040	2040	2020
	2011 (1)	2012	2013	2014	2015		2016	2017	2018	2019	2020
General Fund											
Reserved	\$ -	\$ -	\$ -	\$ -	\$ -	\$	-	\$ -	\$ -	\$ -	\$ -
Unreserved											
Designated	-		-				-	-		-	-
Undesignated	-	-	-	-	-		-	-	-	-	-
Nonspendable	\$ 107,111	\$ 145,019	\$ 41,718	\$ 48,637	\$ 45,512	\$	55,048	\$ 52,811	\$ 65,928	\$ 69,099	\$ 119,029
Committed	23,276	46,905	326,635	190,973	200,067		303,212	108,464	88,630	62,140	84,222
Restricted		157,083							2,407	1,864	
Unassigned	1,330,842	1,299,419	1,427,992	1,494,201	1,559,219		1,393,879	1,673,614	1,816,160	1,921,118	2,073,412
Total general fund	\$ 1,461,229	\$ 1,648,426	\$ 1,796,345	\$ 1,733,811	\$ 1,804,798	\$	1,752,139	\$ 1,834,889	\$ 1,973,125	\$ 2,054,221	\$ 2,276,663
All Other Co											
All Other Governmental Funds											
Reserved	\$ -	\$ -	\$ -	\$ -	\$ -	\$	-	\$ -	\$ -	\$ -	\$ -
Unreserved, reported in											
Subsequent year's expenditures	-	-	-	-	-		-	-	-	-	-
Special revenue funds	-	-	-	-	-		-	-	-	-	-
Nonspendable	-	-	-	-	-		-	-	-	-	46,287
Restricted	2,414,992	625,327	4,932,330	2,243,820	2,799,065		1,444,777	3,415,017	2,173,918	2,683,839	2,331,232
Committed	207,221	2,324,177	349,148	370,249	55,172		174,835	237,222	46,364	44,580	290,879
Unassigned	(90,702)	(75,369)	(64,609)	(36,765)	(26,599)		(42,525)	(36,496)	(46,839)	(57,059)	(190,263)
Total all other governmental funds	\$ 2,531,511	\$ 2,874,135	\$ 5,216,869	\$ 2,577,304	\$ 2,827,638	\$	1,577,087	\$ 3,615,743	\$ 2,173,443	\$ 2,671,360	\$ 2,478,135

Notes: Governmental Funds include the General Fund, Special Revenue, Debt Service, Capital Project Funds, TID No. 1, and TID No. 2.
(1) Reflects implementation of GASB 54, new fund balance reporting.

## VILLAGE OF BELLEVUE, WISCONSIN Change in Fund Balances, Governmental Funds Last Ten Fiscal Years

(modified accrual basis of accounting)

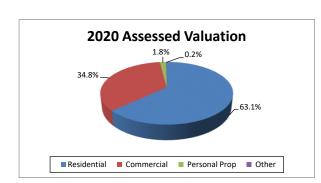
						Fiscal	Yea	ır					
		2011	2012	2013	2014	2015		2016		2017	2018	2019	2020
Revenues:													
Taxes	\$	3,103,803	\$ 3,323,961	\$ 3,416,165	\$ 3,449,148	\$ 4,522,596	\$	3,828,906 \$	5	3,893,966	\$ 4,167,210	\$ 4,449,915	\$ 4,807,623
Special assessments		720,716	591,651	1,022,464	562,580	885,698		441,724		811,654	430,806	797,112	514,479
Intergovernmental		1,057,985	856,752	851,896	1,064,954	1,155,871		1,326,158		1,245,525	1,334,250	1,511,730	1,839,509
Licenses and permits		424,466	517,803	511,018	452,161	477,513		473,051		528,260	579,576	565,959	544,984
Fines and forfeits		141,886	209,440	173,476	245,763	222,605		186,307		155,116	155,379	156,363	102,757
Charges for services		753,345	792,858	819,325	814,476	740,914		756,737		783,690	892,238	952,146	883,221
Miscellaneous		564,834	478,435	762,854	627,511	554,944		734,223		663,755	707,694	779,223	703,392
Total Revenues		6,767,035	6,770,900	7,557,198	7,216,593	8,560,141		7,747,106		8,081,966	8,267,153	9,212,448	9,395,965
Expenditures:													
General government		598,775	638,674	703,076	773,793	810,662		763,130		748,340	813,280	786,745	922,212
Public safety		1,775,267	1,914,294	1,942,775	2,048,280	2,089,402		2,229,695		2,354,314	2,617,663	2,621,086	2,655,828
Public works		1,567,297	1,588,905	1,613,763	1,580,104	1,596,677		1,669,721		1,767,510	1,805,396	2,161,398	2,052,955
Health and human services		-,,	-,,	_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	-,,	-,,		-,,-		-,,	-,,	-,,	-
Culture and recreation		441,016	452,075	498,463	457,754	418,436		444,127		468,884	464,444	499,536	488,095
Conservation and development		111,130	71,182	473,877	112,146	153,089		129,630		130,080	207,625	194,301	233,390
Debt Service													
Principal		1,299,223	1,762,074	1,441,695	3,419,204	1,712,344		2,648,800		1,640,000	1,960,000	1,916,854	2,223,192
Interest		421,856	472,801	615,161	452,900	438,200		424,689		399,234	402,791	461,476	467,008
Capital outlay		1,588,051	4,640,617	4,870,937	1,329,623	3,430,179		989,858		2,383,611	1,552,667	3,061,496	593,359
Total Expenditures	_	7,802,615	11,540,622	12,159,747	10,173,804	10,648,989		9,299,650		9,891,973	9,823,866	11,702,892	9,636,039
Excess of Revenues Over													
(Under) Expenditures		(1,035,580)	(4,769,722)	(4,602,549)	(2,957,211)	(2,088,848)		(1,552,544)		(1,810,007)	(1,556,713)	(2,490,444)	(240,074)
Other Financing Sources (Uses):													
Long-term debt issued		2,990,000	4,955,140	10,500,000	_	2,690,000		-		4,285,000	_	2,645,000	_
Debt premium		-	.,555,2.10	-	_	33,477		_		80,246	_	165,862	_
Payment to current noteholder		_	_	_	-	(444,741)		-		(693,033)	-	-	_
Payment to escrow for refunding		_	_	(3,680,817)	_	-		-		-	-	_	_
Return of donations		_	_	-	-	(140,971)		-		_	-	_	_
Sale of general capital assets		_	69,750	38,082	25,919	35,544		10,389		22,997	18,775	18,755	17,551
Transfers in		347,204	470,919	324,032	2,057,394	286,860		305,869		322,445	447,209	562,593	322,493
Transfers out		(165,013)	(196,266)	(88,095)	(1,828,201)	(50,000)		(66,924)		(86,242)	(213,335)	(322,753)	(70,753)
Total Other Financing		, , ,	<u>, , , , , , , , , , , , , , , , , , , </u>	, , ,	, , , ,	, , ,				, , ,	, , ,	, , ,	
Sources (Uses)		3,172,191	5,299,543	7,093,202	255,112	2,410,169		249,334		3,931,413	252,649	3,069,457	269,291
Net Change in Fund Balances	\$	2,136,611	\$ 529,821	\$ 2,490,653	\$ (2,702,099)	\$ 321,321	\$	(1,303,210) \$	5	2,121,406	\$ (1,304,064)	\$ 579,013	\$ 29,217
					•	•				•		•	<u> </u>
<u>Debt Service as a Percentage</u> <u>of Noncapital Expenditures</u>		27.0%	25.0%	21.5%	41.8%	20.5%		36.1%		26.3%	25.7%	25.3%	29.5%

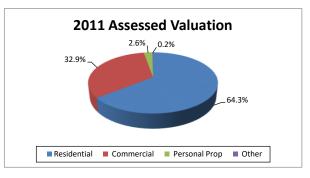
## VILLAGE OF BELLEVUE, WISCONSIN Assessed and Equalized Valuations of Taxable Property Last Ten Fiscal Years

		Asse	esse	ed Valuations									
Year	Residential	 mmerical and		Personal Property	Ot	All her Classes	1	otal Assessed Valuation	Т	otal Equalized Valuation	Ratio of Total Assessed To Equalized Valuations	Dire	otal ect Tax Rate
2011	\$ 743,287,000	\$ 380,956,700	\$	29,513,900	\$	2,481,100	\$	1,156,238,700	\$	1,107,849,700	104.37%	\$	2.73
2012	\$ 746,935,500	\$ 380,053,200	\$	32,492,800	\$	2,520,700	\$	1,162,002,200	\$	1,085,896,900	107.01%	\$	2.78
2013	\$ 751,396,200	\$ 385,611,800	\$	33,230,900	\$	2,542,200	\$	1,172,781,100	\$	1,100,913,900	106.53%	\$	2.78
2014	\$ 759,047,300	\$ 399,796,000	\$	41,655,800	\$	2,565,600	\$	1,203,064,700	\$	1,125,977,400	106.85%	\$	2.78
2015	\$ 760,693,200	\$ 405,903,200	\$	40,041,700	\$	2,721,600	\$	1,209,359,700	\$	1,181,183,000	102.39%	\$	2.78
2016	\$ 767,160,200	\$ 415,866,800	\$	37,557,500	\$	2,487,900	\$	1,223,072,400	\$	1,215,474,000	100.63%	\$	2.77
2017	\$ 773,911,700	\$ 427,924,800	\$	38,795,100	\$	2,411,800	\$	1,243,043,400	\$	1,287,279,300	96.56%	\$	2.86
2018	\$ 783,202,200	\$ 440,848,600	\$	25,724,300	\$	2,429,600	\$	1,252,204,700	\$	1,372,766,500	91.22%	\$	2.93
2019	\$ 789,443,700	\$ 456,757,800	\$	24,790,800	\$	2,637,100	\$	1,273,629,400	\$	1,428,502,400	89.16%	\$	3.04
2020	\$ 970,011,400	\$ 535,403,600	\$	27,603,500	\$	3,558,300	\$	1,536,576,800	\$	1,525,305,700	100.74%	\$	2.73

**Source:** Assessed and Equalized valuations were derived from the Wisconsin Department of Revenue.

Note: The Village of Bellevue completed a reassessment of property values in 2020. Assessed and equalized values are as of January 1 of the year listed. The Total Direct Tax Rates are per \$1,000 of assessed value. The tax rate represents the tax rate for property taxes due and payable in the calendar year listed.





## VILLAGE OF BELLEVUE, WISCONSIN Property Tax Rates and Levies - All Direct and Overlapping Governments Last Ten Years

#### Village of Bellevue - Green Bay School District

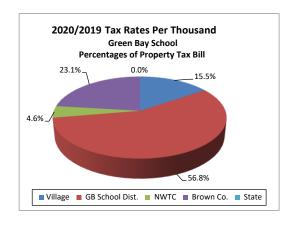
Fiscal		Villag	e of Belle	vue						Overlapp	ing	Rates			
Year/		General			Percent	Gree	n Bay	N	ortheast	Wisconsin				Stat	e of
Tax Roll	Basic	Obligation	Capital	Total	of Total	School	District		Technica	l College		Brown	County	Wisc	onsin
Year	Rate	Debt Rate	Projects	Rate	Tax Bill	Rate	Percent		Rate	Percent		Rate	Percent	Rate	Percent
2011/2010	\$ 1.62	\$ 0.89	\$ 0.07	\$ 2.58	14.5%	\$ 9.26	52.1%	\$	1.54	8.7%	\$	4.23	23.8%	\$ 0.16	0.9%
2012/2011	\$ 1.71	\$ 1.02	\$ -	\$ 2.73	14.9%	\$ 9.60	52.5%	\$	1.56	8.5%	\$	4.24	23.2%	\$ 0.16	0.9%
2013/2012	\$ 1.72	\$ 1.06	\$ -	\$ 2.78	15.1%	\$ 9.71	52.7%	\$	1.55	8.4%	\$	4.23	23.0%	\$ 0.16	0.9%
2014/2013	\$ 1.70	\$ 1.08	\$ -	\$ 2.78	15.3%	\$ 9.49	52.3%	\$	1.56	8.6%	\$	4.16	22.9%	\$ 0.16	0.9%
2015/2014	\$ 1.71	\$ 1.07	\$ -	\$ 2.78	16.2%	\$ 9.38	54.7%	\$	0.73	4.3%	\$	4.09	23.9%	\$ 0.16	0.9%
2016/2015	\$ 1.71	\$ 1.07	\$ -	\$ 2.78	15.5%	\$ 9.93	55.3%	\$	0.76	4.2%	\$	4.33	24.1%	\$ 0.17	0.9%
2017/2016	\$ 1.92	\$ 0.75	\$ 0.10	\$ 2.77	15.1%	\$10.10	55.1%	\$	0.84	4.6%	\$	4.45	24.3%	\$ 0.17	0.9%
2018/2017	\$ 2.02	\$ 0.84	\$ -	\$ 2.86	15.2%	\$10.49	55.7%	\$	0.87	4.6%	\$	4.61	24.5%	\$ -	0.0%
2019/2018	\$ 2.11	\$ 0.82	\$ -	\$ 2.93	15.0%	\$10.98	56.1%	\$	0.90	4.6%	\$	4.77	24.4%	\$ -	0.0%
2020/2019	\$ 2.16	\$ 0.88	\$ -	\$ 3.04	15.5%	\$11.18	56.8%	\$	0.91	4.6%	\$	4.54	23.1%	\$ -	0.0%

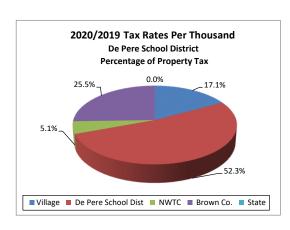
#### Village of Bellevue - De Pere School District

Fiscal			Village	of	Bellev	rue						Overlapp	ing	Rates				
Year/		Ger	neral				Percent	De	Pere	No	rtheast	Wisconsin					Stat	e of
Tax Roll	Basic	Oblig	gation	Ca	apital	Total	of Total	School	District	7	echnica	l College		Brown	County		Wisc	onsin
Year	Rate	Deb	t Rate	Pr	ojects	Rate	Tax Bill	Rate	Percent		Rate	Percent		Rate	Percent	F	Rate	Percent
2011/2010	\$ 1.62	\$	0.89	\$	0.07	\$ 2.58	13.5%	\$10.16	53.2%	\$	1.54	8.1%	\$	4.65	24.4%	\$	0.16	0.8%
2012/2011	\$ 1.71	\$	1.02	\$	-	\$ 2.73	13.7%	\$10.90	54.6%	\$	1.56	7.8%	\$	4.62	23.1%	\$	0.16	0.8%
2013/2012	\$ 1.72	\$	1.06	\$	-	\$ 2.78	14.4%	\$10.27	53.0%	\$	1.55	8.0%	\$	4.61	23.8%	\$	0.16	0.8%
2014/2013	\$ 1.70	\$	1.08	\$	-	\$ 2.78	14.4%	\$10.26	53.2%	\$	1.56	8.1%	\$	4.53	23.5%	\$	0.16	0.8%
2015/2014	\$ 1.71	\$	1.07	\$	-	\$ 2.78	15.7%	\$ 9.96	56.2%	\$	0.73	4.1%	\$	4.09	23.1%	\$	0.16	0.9%
2016/2015	\$ 1.71	\$	1.07	\$	-	\$ 2.78	14.9%	\$10.56	56.8%	\$	0.76	4.1%	\$	4.33	23.3%	\$	0.17	0.9%
2017/2016	\$ 1.92	\$	0.75	\$	0.10	\$ 2.77	14.9%	\$10.42	55.9%	\$	0.84	4.5%	\$	4.45	23.9%	\$	0.17	0.9%
2018/2017	\$ 2.02	\$	0.84	\$	-	\$ 2.86	15.6%	\$ 9.98	54.5%	\$	0.87	4.7%	\$	4.61	25.2%	\$	-	0.0%
2019/2018	\$ 2.11	\$	0.82	\$	-	\$ 2.93	15.4%	\$10.46	54.9%	\$	0.90	4.7%	\$	4.77	25.0%	\$	-	0.0%
2020/2019	\$ 2.16	\$	0.88	\$	-	\$ 3.04	17.1%	\$ 9.31	52.3%	\$	0.91	5.1%	\$	4.54	25.5%	\$	-	0.0%

**Notes:** The basis for property tax rates is per \$1,000 of assessed valuation.

Source: Village of Bellevue Finance Department





#### VILLAGE OF BELLEVUE, WISCONSIN Principal Property Tax Payers Current Year and Nine Years Ago

			2020				2011	
				Percentage				Percentage
		Assessed		of Total		Assessed		of Total
Taxpayer/Ownership		Valuation	Rank	Assessments		Valuation	Rank	Assessments
Moski Corporation  Commercial/Residential Real Esta	\$ te	27,205,000	1	1.77%	\$	10,274,014	4	0.89%
Bel Meadows Partners  Apartments		16,627,000	2	1.08%		13,706,685	2	1.19%
WISL Investments, Inc.  Apartments		16,171,000	3	1.05%		-		-
Orthopedic & Sports Medicine  Medical		15,851,300	4	1.03%		-		-
WE Windsor LLC Apartments		14,100,700	5	0.92%		-		-
Costco Wholesale Corporation Retail		13,947,600	6	0.91%		-		-
Mills Fleet Farm Retail		13,088,800	7	0.85%		9,285,693	5	0.80%
Gerald & Gloria Bigelow  Apartments		12,490,000	8	0.81%		-		-
WalMart Retail		11,819,500	9	0.77%		-		-
Menard Inc. Retail		11,511,900	10	0.75%		8,657,680	7	0.75%
Health Care Retirement Retirement Home		-		-		15,046,213	1	1.30%
Individual  Commercial/Apartments		-		-		12,493,460	3	1.08%
Target Retail		-		-		8,998,687	6	0.78%
Green Bay Country Club  Country Club		-		-		8,655,980	8	0.75%
Outlook BTC LLC  Retail		-		-		8,236,072	9	0.71%
Emerald Park Village		-		-		7,220,850	10	0.62%
Apartments Total	\$	152,812,800		9.95%	\$	102,575,334		8.87%

**Source:** Village Assessor's Office

**Note:** Assessed values decreased for some properties due to 2017 repeal of personal property tax.

#### VILLAGE OF BELLEVUE, WISCONSIN Property Tax Levies and Collections Last Ten Fiscal Years

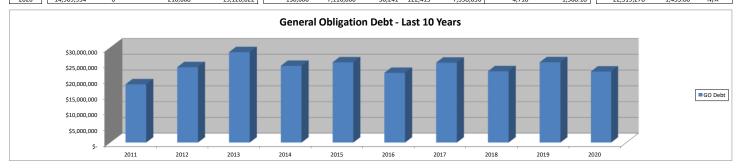
		Collected Fiscal Year	within the of the Levy	Collections in Subsequent Years	Total Collec	tion to Date
Fiscal Year /	Total		Percentage	·		Percentage
Tax Roll	Tax Levy	Amount	of Levy	Amount	Amount	of Levy
2011/2010	20,378,872	20,334,309	99.78%	43,841	20,378,151	100.00%
2012/2011	21,310,363	21,283,764	99.88%	24,656	21,308,420	99.99%
2013/2012	21,512,937	21,477,951	99.84%	33,098	21,511,049	99.99%
2014/2013	21,398,370	21,358,591	99.81%	39,529	21,398,120	100.00%
2015/2014	20,689,352	20,639,655	99.76%	46,962	20,686,617	99.99%
2016/2015	21,799,628	21,771,414	99.87%	23,476	21,794,890	99.98%
2017/2016	22,453,010	22,421,900	99.86%	26,221	22,448,121	99.98%
2018/2017	23,347,385	23,318,382	99.88%	16,837	23,335,219	99.95%
2019/2018	24,461,678	24,439,722	99.91%	13,132	24,452,854	99.96%
2020/2019	24,884,686	24,849,708	99.86%	22,234	24,871,942	99.95%

**Note:** In August of each year, the County Treasurer settles with the Village for 100% of all real property taxes; afterward, only unpaid personal property taxes remain the responsibility of the Village for collections.

Source: Village of Bellevue Finance Department

#### VILLAGE OF BELLEVUE, WISCONSIN Ratios of Outstanding Debt by Type Last Ten Years

(1) (2) Total Primary Government Governmental Activities Business-Type Activities Total Water, Sewer Water, Sewer Ratio of Outstanding Total Total Percentage Governmental & Stormwate Average Water, Sewe Othe Activities General Water, Sewer & Storwater Debt Primary Personal Obligation On Debt General Obligation Obligation Obligation Debt General Anticipation Notes on Debt Stormwater of to Average No. Governn 2011 13,051,751 0 13,051,751 5,343,364 85,025 5,428,389 4,366 1,243.33 18,480,140 1,263.69 0.19% 2012 16,244,817 0 16,244,817 4,520,297 3,065,000 80,472 7,665,769 4,405 1,740.24 23,910,586 1,632.12 0.22% 2013 20,193,122 0 1,755,000 21,948,122 3,656,878 2,965,000 75,723 6,697,601 4,434 1,510.51 28,645,723 1,949.09 0.26% 2014 18,528,918 0 18,528,918 2,896,082 2,835,000 70,769 5,801,851 1,301.45 24,330,769 1,648.43 0.21% 2015 19,061,833 0 19,093,977 2,098,167 4,165,000 65,603 16,683 6,345,453 1,416.08 25,439,430 1,690.66 0.21% 4,481 2016 16,413,033 0 16,443,306 1,686,967 3,890,000 60,214 5,652,893 4,537 1,245.95 22,096,199 1,440.71 0.18% 2017 18,365,000 0 102,781 18,467,781 3,077,820 3,662,180 69,468 6,864,062 1,512.91 25,331,843 1,648.67 0.19% 54,594 4,537 2018 16.405.000 0 92,799 16.497.799 910.000 5.090.000 48.732 59.768 6.108.500 4.608 1.325.63 22.606.299 1.465.75 0.16% 8,085,174 1,738.00 2019 17,133,146 0 237.471 17,370,617 525.000 7.385.000 42.618 132.556 4,652 25,455,791 1,636.40 0.18% 2020 14,909,954 210,668 15,120,622 130,000 7,110,000 36,241 122,415 7,398,656 4,718 1,568.18 22,519,278 1,433.80 N/A



Notes: (1) Village population used in 'Per Capita' ratio and 'Personal Income' numbers are from "Demographics Statistics" on Schedule 13.

Source: (2) Average number of customers from the PSC Report found at the following website: http://apps.psc.wi.gov/ARS/annualReports/content/listingWEGS.aspx

# VILLAGE OF BELLEVUE, WISCONSIN Ratio of Net General Obligation Debt to Assessed Value and Net General Obligation Debt Per Capita Last Ten Fiscal Years

Fiscal Year	Total General Obligation Debt	Less: Sinking Fund	Net General Obligation Debt	Ratio of Net GO Debt to Assessed Value (1)	Net General Obligation Debt Per Capita (2)
2011	\$ 18,395,115	\$ 442,212	\$ 17,952,903	1.55%	1,227.63
2012	\$ 23,830,114	\$ 625,327	\$ 23,204,787	2.00%	1,583.94
2013	\$ 26,815,000	\$ 1,183,738	\$ 25,631,262	2.19%	1,743.98
2014	\$ 24,260,000	\$ 1,216,289	\$ 23,043,711	1.92%	1,561.23
2015	\$ 25,373,827	\$ 2,051,529	\$ 23,322,298	1.93%	1,549.96
2016	\$ 22,035,985	\$ 1,186,059	\$ 20,849,926	1.70%	1,359.45
2017	\$ 25,277,249	\$ 1,492,511	\$ 23,784,738	1.91%	1,547.98
2018	\$ 22,557,567	\$ 1,250,207	\$ 21,307,360	1.70%	1,381.53
2019	\$ 25,413,173	\$ 1,561,601	\$ 23,851,572	1.87%	1,533.27
2020	\$ 22,483,037	\$ 1,077,842	\$ 21,405,195	1.39%	1,362.87

Notes:

- (1) Assessed values from "Assessed and Equalized Valuations of Taxable Property" on Schedule 5.
- (2) Village population used in 'Per Capita' ratio is from "Demographics Statistics" on Schedule 13.

# VILLAGE OF BELLEVUE, WISCONSIN Direct and Overlapping Debt and Ratio to Assess Value and Per Capita Debt December 31, 2020

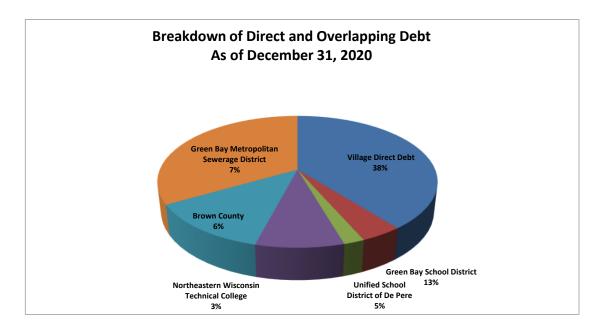
	Total	Village	e Share	Ratio to	Per Capita
	Debt	Percentage	Amount	Assess Value (1)	Debt (2)
Direct Debt: General Obligation Debt Village Direct Debt	\$ 15,120,622	100.00% _	\$ 15,120,622 15,120,622	0.98%	\$ 962.73
Overlapping Debt:					
Green Bay School District	\$ 29,590,885	5.35%	1,583,112	0.10%	\$ 100.80
Unified School District of De Pere	\$ 5,854,152	13.34%	780,944	0.05%	\$ 49.72
Northeastern Wisconsin Technical College	\$ 99,430,000	3.32%	3,301,076	0.21%	\$ 210.18
Brown County	\$ 78,225,000	6.19%	4,842,128	0.32%	\$ 308.30
Green Bay Metropolitan Sewerage District	\$ 188,387,771	6.80%	12,810,368	0.83%	\$ 815.64
Total Overlapping Debt		-	23,317,628	•	
Total Direct and Overlapping Debt		-	\$ 38,438,250	ı	

#### Source:

Obtained data from overlapping debt from the related entity's financial department.

#### Notes:

- (1) Assessed values from "Assessed and Equalized Valuations of Taxable Property" on Schedule 5.
- (2) Village population used in 'Per Capita Debt' ratio is from "Demographics Statistics" on Schedule 13.



#### VILLAGE OF BELLEVUE, WISCONSIN Legal Debt Margin Information Last Ten Fiscal Years

Equalized Value

\$ 1,525,305,700

Debt Limit (5% of Equalized Value)

\$ 76,265,285

General Obligation Debt

\$ 22,149,954

Less: Amount in Debt Service Sinking Fund Net General Obligation Debt (1,077,842)

Legal Debt Margin

21,072,112 55,193,173

Debt limit Net general obligation debt

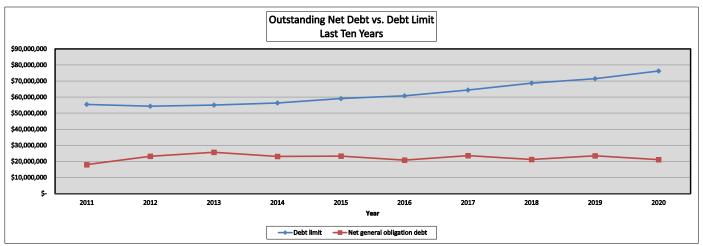
Legal debt margin

2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
\$ 55,392,485	\$ 54,294,845	\$ 55,045,695	\$ 56,298,870	\$ 59,059,150	\$ 60,773,700	\$ 64,363,965	\$ 68,638,325	\$ 71,425,120	\$ 76,265,285
17,952,903	23,204,787	25,631,262	23,043,711	23,273,471	20,803,941	23,612,489	21,154,793	23,481,545	21,072,112
\$ 37,439,582	\$ 31,090,058	\$ 29,414,433	\$ 33,255,159	\$ 35,785,679	\$ 39,969,759	\$ 40,751,476	\$ 47,483,532	\$ 47,943,575	\$ 55,193,173

Ratio of net general obligation

debt to debt limit 32.4% 42.7% 46.6% 40.9% 39.4% 34.2% 36.7% 30.8% 32.9% 27.6%

Note: Under state law, the Village's legal debt limit is 5% of the equalized valuation.



#### VILLAGE OF BELLEVUE, WISCONSIN Demographic and Economic Statistics Last Ten Calendar Years

Year	Village Population (1)	Brown County Total Personal Income (2)		Brown County er Capita Income (2)	Unemployment Rate (3)	School Enrollment (4)	Brown County Median Age (5)	
2011	14,624	\$	9,928,992,000	\$ 39,493	6.8%	25,019	36.7	
2012	14,650	\$	10,661,706,000	\$ 42,136	5.9%	25,267	36.2	
2013	14,697	\$	11,170,272,000	\$ 43,875	5.1%	24,525	36.0	
2014	14,760	\$	11,608,259,000	\$ 45,237	4.3%	24,811	36.0	
2015	15,047	\$	12,086,772,000	\$ 46,754	3.7%	25,301	36.4	
2016	15,337	\$	12,321,859,000	\$ 47,319	3.3%	25,190	36.8	
2017	15,365	\$	13,002,379,000	\$ 49,618	2.4%	25,444	37.6	
2018	15,423	\$	13,911,922,000	\$ 52,821	2.5%	24,909	38.2	
2019	15,556	\$	14,308,955,000	\$ 54,090	2.9%	24,801	37.2	
2020	15,706		N/A	N/A	4.0%	23,696	37.4	

Source:

- (1) State of Wisconsin Department of Administration website
  - www.doa.state.wi.us Labor Statistics Data Search
- (2) U.S. Department of Commerce, Bureau of Economic Analysis website 2020 Data not available <a href="https://apps.bea.gov/regional/bearfacts/action.cfm">https://apps.bea.gov/regional/bearfacts/action.cfm</a>
  - The Village of Bellevue data is only published with each census; therefore Brown County data was used for this report. (Bellevue is located within Brown County.)
- (3) Wisconsin Department of Workforce Development. Brown County Unemployment rates.
- (4) Green Bay and De Pere School Districts (The above is a combination of both districts.). WISEDash Enrollment tool used.
- $\begin{tabular}{ll} (5) & 2010 Census from State of Wisconsin Department of Workforce Development. \end{tabular}$
- $\ensuremath{\text{N/A}}$  Not available at time of printing this report

Note:

Governmental Accounting Standards Board Statements No. 44, paragraph 99 requires the Village to report total personal income for each of the past 10 years. The Village of Bellevue statistics could not be located, so the Brown County statistics were used. (The Village of Bellevue is located in Brown County.)

VILLAGE OF BELLEVUE, WISCONSIN Principal Employers in Bellevue and Principal Employers in Green Bay Area Current Year and Nine Years Ago

		2020	0
			Percentage of
	Employee		Total MSA
Bellevue Employers (1)	Count	Rank	Employment
Kureger International	1,100		0.78%
Pick N Save	325		0.23%
Wal-Mart	320		0.23%
Costco	247		0.18%
Menards	184		0.13%
Fleet Farm	181		0.13%
Aegis Group Inc/County Rescue Servcies	153		0.11%
Target	150		0.11%
Green Bay Country Club	120		0.09%
Home Depot	97		0.07%
	2,877		2.05%

		2020	)		2011	.1	
	Employee		Percentage of Total MSA	Employee		Percentage of Total MSA	
Green Bay Area Employers	Count	Rank	Employment	Count	Rank	Employment	
Bellin Health	4,831	1	3.44%	2,323	5	1.36%	
Green Bay Public School District	3,364	2	2.40%	3,260	1	1.90%	
Humana	2,846	3	2.03%	3,091	2	1.80%	
Oneida Tribe of Indians	2,789	4	1.99%	2,916	3	1.70%	
Schneider National Inc	2,626	5	1.87%	2,631	4	1.53%	
Aurora Health Care	2,470	6	1.76%	1,709	8	1.00%	
Georgia-Pacific Corporation	2,300	7	1.64%	2,300	6	1.34%	
United Healthcare	1,823	8	1.30%	1,867	7	1.09%	
Brown County	1,766	9	1.26%	-	-	-	
St. Vincent Hospital	1,668	10	1.19%	1,636	9	0.95%	
Wisconsin Public Service	-	-	-	1,558	10	0.91%	
	26,483		18.86%	23,291		13.59%	
Total Green Bay MSA Labor Force	140,454			171,431			

Source: Bellevue: Wisconsin Department of Workforce Development website (http://worknet.wisconsin.gov/worknet/largemp.aspx?menuselection=emp)

Green Bay: Green Bay Chamber of Commerce website Greater Green Bay Chamber of Commerce - Fact Book US Dept of Labor - Bureau of Labor Statistics website

(http://www.bls.gov/eag/eag.wi\_greenbay\_msa.htm#eag\_wi\_greenbay\_msa.f.4) Village Finance Department

Notes: (1) Bellevue employers not listed on website were contacted to obtain employee counts.

## VILLAGE OF BELLEVUE, WISCONSIN Full-time Equivalent Village Government Employees by Function Last Ten Fiscal Years

Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
General Government	6	6	6	6	6	6	6	7	6	5
Municipal Court	1	1	1	1	1	1	1	1	1	1
Public Safety	4	7	7	7	7	7	9	10	10	10
Public Works	12	11	10	10	11	11	11	10	10	10
Community Development	2	4	4	4	4	4	4	4	4	4
Parks, Recreation & Forestry	2	2	3	3	3	3	3	3	3	3
	27	31	31	31	32	32	34	35	34	33

Number of Part-time Employees (not full-time equivalent)

Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
General Government	1	0	0	0	0	0	0	0	0	2
Municipal Court	1	1	1	1	1	1	1	1	1	1
Public Safety	46	39	43	40	40	46	43	41	40	34
Public Works	1	2	2	2	1	1	1	1	1	1
Community Development	2	2	1	1	1	1	1	1	1	1
Parks, Recreation & Forestry	0	0	0	0	0	0	0	0	0	0
	51	44	47	44	43	49	46	44	43	39

**Source:** Various Village Operating Budgets and Reports

## VILLAGE OF BELLEVUE, WISCONSIN Operating Indicators by Function/Program Last Ten Years

Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
General Government:	•				•	•	•			•
Registered Voters	10,055	9,315	8,486	9,406	8,803	10,187	9,694	9,061	8,865	10,533
Public Safety:										
Police										
Incidents	7,403	8,379	9,698	10,288	9,869	9,292	9,236	9,436	9,500	2,202
Fire										
Inspections	1,340	1,353	1,336	1,561	1,557	1,589	1,402	1,426	1,460	1,411
Fire calls	279	524	546	622	696	645	847	827	947	1,176
Community Development: Inspections										
Building Permits (new residential)	16	39	31	28	29	30	38	59	50	70
Total Permits Issued	326	435	355	439	455	481	492	524	548	650
Other Public Works:										
Street New Construction (miles)	0.24	0.13	0.80	0.01	0.00	0.02	0.16	0.00	0.25	1.05
Capital Outlay - Engineering:										
New Subdivisions	1	0	3	0	0	0	0	2	1	4
New lots created	6	0	40	0	0	0	0	78	75	72
Watermains Added (feet)	4,142	7,972	4,599	5,151	67	780	0	3,059	8,499	1,689
Watermains Removed (feet)	4,198	7,173	1,306	5,102	0	0	0	0	2,916	1,689
Water Utility:										
Gallons Pumped (millions)	151	194	216	291	409	0	0	0	0	0
Gallons Purchased (millions)	414,051	419,702	437,590	421,955	447,068	396,384	380,775	349,410	407,138	446,642
Daily Average Consumption (gal)	1,134,800	1,150,400	1,199,468	1,156,838	1,225,964	1,085,984	1,043,219	957,288	1,115,447	1,223,677
Service Connections	4,038	4,062	4,106	4,105	4,105	4,127	4,127	4,142	1,698	1,696

Source: Various village departments and reports

Note: The Village contracts with the Brown County Sheriff's Dept. for police services and obtained data from them on police issues. In 2007, the Village started purchasing water from the Central Brown County Water Authority.

## VILLAGE OF BELLEVUE, WISCONSIN Capital Assets Statistics by Function/Program Last Ten Years

Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Public Safety:	•			•	•	•				
Police										
Patrol Vehicles	3	3	3	3	3	3	3	3	3	3
Fire										
Stations	2	2	2	2	2	2	2	2	2	2
Fire Vehicles	10	9	9	9	9	9	9	9	9	9
Other Public Works:										
Street Miles	71.19	71.32	72.12	72.13	71.15	71.17	71.33	71.33	71.58	72.63
Culture and Recreation:										
Acreage	326	326	326	326	326	326	326	326	326	326
Community Centers	1	1	1	1	1	1	1	1	1	1
Parks	13	13	13	13	13	13	13	13	13	13
Park Shelters	9	9	9	9	9	9	9	9	9	9
Play-Structures	9	9	9	9	9	9	9	9	9	9
Baseball/Softball Diamonds	3	3	3	3	3	3	3	3	3	3
Basketball Courts	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5
Tennis Courts	4	4	4	4	4	4	4	4	4	4
Volleyball Courts	1	1	1	1	1	1	1	1	1	1
Soccer Fields	5	5	5	5	5	5	5	5	5	5
Water Utility:										
Watermain (miles)	74	75	76	76	77	78	78	78	79	79
Fire Hydrants	796	808	807	808	808	809	809	809	832	833
Wells	2	2	2	2	2	2	2	2	2	2
Elevated Tanks	3	3	3	3	3	3	3	3	3	3
Elevated Tanks Capacities	1,900,000	1,900,000	1,900,000	1,900,000	1,900,000	1,900,000	1,900,000	1,900,000	1,900,000	1,900,000
Storm Water Utility:										
Ponds constructed	2	4	4	4	4	4	4	4	4	4

Source: Various village departments and reports

Notes: No capital asset indicators are available for general government or capital outlay-engineering. Refuse and recyling collection is made by contract with an outside vendor.

## ADDITIONAL INDEPENDENT AUDITORS' REPORT FOR BASIC FINANCIAL STATEMENTS



Independent auditors' report on internal control ov2er financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with *Government Auditing Standards* 

Village Board Village of Bellevue, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Bellevue, Wisconsin (the "Village") as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements, and have issued our report thereon dated June 21, 2021.

#### INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the Village's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, we do not express an opinion on the effectiveness of the Village's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Village's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and responses as item 2020-001 that we consider to be a significant deficiency.



#### COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the Village's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### VILLAGE OF BELLEVUE, WISCONSIN'S RESPONSE TO FINDINGS

Clifton Larson Allen LLP

The Village's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. The Village's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Green Bay, Wisconsin June 21, 2021

SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED DECEMBER 31, 2020

#### SECTION I. INTERNAL CONTROL OVER FINANCIAL REPORTING

FINDING NO.	CONTROL DEFICIENCIES							
2020-001	Preparation of Annual Financial Report							
	Repeat of Finding 2019-001							
Type of Finding:	Significant Deficiency in Internal Control over Financial Reporting							
Condition:	Management and the Board of the Village share the ultimate responsibility for the Village's internal control system. While it is acceptable to outsource various accounting functions, the responsibility for internal control cannot be outsourced.							
	The Village engages CliftonLarsonAllen LLP (CLA) to assist in preparing its financial statements and accompanying disclosures. However, as independent auditors, CLA cannot be considered part of the Village's internal control system. As part of its internal control over the preparation of its financial statements, including disclosures, the Village has implemented a comprehensive review procedure to ensure that the financial statements, including disclosures, are complete and accurate. Such review procedures should be performed by an individual possessing a thorough understanding of accounting principles generally accepted in the United States of America and knowledge of the Village's activities and operations.							
	The Village's personnel have not monitored recent accounting developments to the extent necessary to enable them to prepare the Village's financial statements and related disclosures, to provide a high level of assurance that potential omissions or other errors that are material would be identified and corrected on a timely basis.							
Context:	While performing audit procedures, it was noted that management does not have internal controls in place to provide reasonable assurance that financial statements are prepared in accordance with U.S. GAAP.							
Criteria:	The preparation and review of the annual financial report and Municipal Financial Report by staff with expertise in financial reporting is an internal control intended to prevent, detect and correct a potential omission or misstatement in the financial statements or notes or other required State Financial reports.							
Cause:	Village management has determined that the additional costs associated with training staff to become experienced in applicable accounting principles and note disclosures outweigh the derived benefits.							
Effect:	Without our involvement, the Village may not be able to completely prepare an annual financial report in accordance with accounting principles generally accepted in the United States of America.							

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED DECEMBER 31, 2020

Recommendation: We recommend the Village continue reviewing the annual financial report. While it may not be cost

beneficial to train additional staff to completely prepare the report, a thorough review of this information by appropriate staff of the Village is necessary to obtain a complete and adequate

understanding of the Village's annual financial report and Municipal Financial Report.

Management Management believes the cost for additional staff time and training to prepare year-end closing

Response: entries and reports outweigh the benefits to be received. Management has reviewed and approved

the annual financial report prior to issuance.

#### SECTION II. COMPLIANCE AND OTHER MATTERS

There are no findings related to compliance and other matters that are required to be reported under governmental auditing standards generally accepted in the United States of America for the year ended December 31, 2020.